

ORDINANCE NO. 2026-07

**AN ORDINANCE REPLACING TITLE 13, CHAPTER 2
(SEWER USE AND WASTEWATER TREATMENT) OF
JONESBOROUGH MUNICIPAL CODE IN ITS ENTIRETY**

WHEREAS, the Town of Jonesborough has established policies and regulations related to the provision of wastewater services to Jonesborough residents as well as some household and industrial facilities outside of the city limits, and

WHEREAS, it is necessary to update and revised said policies and regulations so that expectations are clear for the provision of sewer service, and the Town's is in compliance with State and Federal guidelines, and

WHEREAS, revisions have been submitted to the Board of Mayor and Aldermen that make it more practical to adopt an adopt an entirely new Chapter on sewer and wastewater treatment, then

NOW, THEREFORE BE IT ORDAINED by the Board of Mayor and Aldermen of the Town of Jonesborough, Tennessee that Title 13, Chapter 2 of the Jonesborough Municipal Code be replaced in its entirety as follows:

CHAPTER 2

SEWER USE AND WASTEWATER TREATMENT

SECTION

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13-201 Purpose and Policy

This Chapter sets forth uniform requirements for Users of the Waste Water Facilities for the Town of Jonesborough and enables the Town to comply with all applicable State and Federal laws, including the State Pretreatment Requirements (Tennessee Rule 0400-40-14), the Clean Water Act (33 United States Code [U.S.C.] section 1251 et seq.) and the General Pretreatment Regulations (Title 40 of the *Code of Federal Regulations* CFR Part 403). The objectives of this ordinance are:

- (1) To prevent the introduction of pollutants into the Waste Water Facilities that will interfere with its operation;
- (2) To prevent the introduction of pollutants into the Waste Water Facilities that will pass through the Waste Water Facilities, inadequately treated, into receiving waters, or otherwise be incompatible with the Waste Water Facilities;
- (3) To protect both Waste Water Facilities personnel who may be affected by wastewater and sludge in the course of their employment and the general public;
- (4) To promote reuse and recycling of industrial wastewater and sludge from the Waste Water Facilities;
- (5) To provide for fees for the equitable distribution of the cost of operation, maintenance, and improvement of the Waste Water Facilities; and
- (6) To enable the Town to comply with its National Pollutant Discharge Elimination System permit conditions, sludge use and disposal

requirements, and any other Federal or State laws to which the Waste Water Facilities is subject.

This ordinance shall apply to all Users of the Waste Water Facilities. The ordinance authorizes the issuance of individual wastewater discharge permits or general permit; provides for monitoring, compliance, and enforcement activities; establishes administrative review procedures; requires User reporting; and provides for the setting of fees for the equitable distribution of costs resulting from the program established herein.

13-202 Abbreviations

The following abbreviations, when used in this ordinance, shall have the designated meanings:

BOD – Biochemical Oxygen Demand
BMP – Best Management Practice
BMR – Baseline Monitoring Report
CFR – *Code of Federal Regulations*
CIU – Categorical Industrial User
COD – Chemical Oxygen Demand
DES – Director of Environmental Services
EPA – U.S. Environmental Protection Agency
gpd – gallons per day
IU – Industrial User
mg/l – milligrams per liter
NPDES – National Pollutant Discharge Elimination System
NSCIU – Non-Significant Categorical Industrial User
RCRA – Resource Conservation and Recovery Act
SIU – Significant Industrial User
SNC – Significant Noncompliance
TSS – Total Suspended Solids
U.S.C. – United States Code
WWF – Waste Water Facilities

13-203 Definitions

Unless a provision explicitly states otherwise, the following terms and phrases, as used in this ordinance, shall have the meanings hereinafter designated.

- (1) Act or “the Act.” The Federal Water Pollution Control Act, also known as the Clean Water Act, as amended, 33 U.S.C. section 1251 et seq.
- (2) Approval Authority. The Tennessee Division of Water Resources Director or his/her representative(s)

- (3) Authorized or Duly Authorized Representative of the User.
- (a) If the User is a corporation:
- (i) The president, secretary, treasurer, or a vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation; or
 - (ii) The manager of one or more manufacturing, production, or operating facilities, provided the manager is authorized to make management decisions that govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiate and direct other comprehensive measures to assure long-term environmental compliance with environmental laws and regulations; can ensure that the necessary systems are established or actions taken to gather complete and accurate information for individual wastewater discharge permit or general permit requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
- (b) If the User is a partnership or sole proprietorship: a general partner or proprietor, respectively.
- (c) If the User is a Federal, State, or local governmental facility: a director or highest official appointed or designated to oversee the operation and performance of the activities of the government facility, or their designee.
- (d) The individuals described in paragraphs (a) through (c), above, may designate a Duly Authorized Representative if the authorization is in writing, the authorization specifies the individual or position responsible for the overall operation of the facility from which the discharge originates or having overall responsibility for environmental matters for the company, and the written authorization is submitted to the Town of Jonesborough.
- (4) Biochemical Oxygen Demand or BOD. The quantity of oxygen utilized in the biochemical oxidation of organic matter under standard laboratory procedures for five (5) days at 20 degrees centigrade, usually expressed as a concentration (e.g., mg/l).
- (5) Best Management Practices or BMPs means schedules of activities, prohibitions of practices, maintenance procedures, and other

management practices to implement the prohibitions listed in Section 13-205 (1) and (2) and Tennessee Rule 0400-40-14-.05(1)(a) and (2). BMPs include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw materials storage.

- (6) **Categorical Pretreatment Standard or Categorical Standard.** Any regulation containing pollutant discharge limits promulgated by EPA in accordance with sections 307(b) and (c) of the Act (33 U.S.C. section 1317) that apply to a specific category of Users and that appear in 40 CFR Chapter I, Subchapter N, Parts 405-471.
- (7) **Categorical Industrial User.** An Industrial User subject to a categorical Pretreatment Standard or categorical Standard.
- (8) **Town:** Town of Jonesborough or **Board/BMA:** Board of Mayor and Alderman.
- (9) **Chemical Oxygen Demand or COD.** A measure of the oxygen required to oxidize all compounds, both organic and inorganic, in water.
- (10) **Control Authority.** The Town of Jonesborough
- (11) **Daily Maximum.** The arithmetic average of all effluent samples for a pollutant (except pH) collected during a calendar day.
- (12) **Daily Maximum Limit.** The maximum allowable discharge limit of a pollutant during a calendar day. Where Daily Maximum Limits are expressed in units of mass, the daily discharge is the total mass discharged over the course of the day. Where Daily Maximum Limits are expressed in terms of a concentration, the daily discharge is the arithmetic average measurement of the pollutant concentration derived from all measurements taken that day.
- (13) **Environmental Protection Agency or EPA.** The U.S. Environmental Protection Agency or, where appropriate, the Regional Water Management Division Director, the Regional Administrator, or other duly authorized official of said agency.
- (14) **Existing Source.** Any source of discharge that is not a "New Source."
- (15) **Grab Sample.** A sample that is taken from a wastestream without regard to the flow in the wastestream and over a period of time not to exceed fifteen (15) minutes.
- (16) **Indirect Discharge or Discharge.** The introduction of pollutants into the WWF from any nondomestic source.

- (17) **Instantaneous Limit.** The maximum concentration of a pollutant allowed to be discharged at any time, determined from the analysis of any discrete or composited sample collected, independent of the industrial flow rate and the duration of the sampling event.
- (18) **Interference.** A discharge that, alone or in conjunction with a discharge or discharges from other sources, inhibits or disrupts the WWF, its treatment processes or operations or its sludge processes, use or disposal; or exceeds the design capacity of the treatment works or the collection system.
- (19) **Local Limit.** Specific discharge limits developed and enforced by the Town of Jonesborough upon industrial or commercial facilities to implement the general and specific discharge prohibitions listed in Tennessee Rule 0400-40-14-.05(1)(a) and (2).
- (20) **Medical Waste.** Isolation wastes, infectious agents, human blood and blood products, pathological wastes, sharps, body parts, contaminated bedding, surgical wastes, potentially contaminated laboratory wastes, and dialysis wastes.
- (21) **Monthly Average.** The sum of all “daily discharges” measured during a calendar month divided by the number of “daily discharges” measured during that month.
- (22) **Monthly Average Limit.** The highest allowable average of “daily discharges” over a calendar month, calculated as the sum of all “daily discharges” measured during a calendar month divided by the number of “daily discharges” measured during that month.
- (23) **New Source.**
 - (a) Any building, structure, facility, or installation from which there is (or may be) a discharge of pollutants, the construction of which commenced after the publication of proposed Pretreatment Standards under section 307(c) of the Act that will be applicable to such source if such Standards are thereafter promulgated in accordance with that section, provided that:
 - (i) The building, structure, facility, or installation is constructed at a site at which no other source is located; or
 - (ii) The building, structure, facility, or installation totally replaces the process or production equipment that causes the discharge of pollutants at an Existing Source; or
 - (iii) The production or wastewater generating processes of the building, structure, facility, or installation are substantially independent of an Existing Source at the same site. In

determining whether these are substantially independent, factors such as the extent to which the new facility is integrated with the existing plant, and the extent to which the new facility is engaged in the same general type of activity as the Existing Source, should be considered.

(b) Construction on a site at which an Existing Source is located results in a modification rather than a New Source if the construction does not create a new building, structure, facility, or installation meeting the criteria of Section (1)(b) or (c) above but otherwise alters, replaces, or adds to existing process or production equipment.

(c) Construction of a New Source as defined under this paragraph has commenced if the owner or operator has:

(i) Begun, or caused to begin, as part of a continuous onsite construction program:

1. any placement, assembly, or installation of facilities or equipment; or

2. significant site preparation work including clearing, excavation, or removal of existing buildings, structures, or facilities which is necessary for the placement, assembly, or installation of new source facilities or equipment; or

(ii) Entered into a binding contractual obligation for the purchase of facilities or equipment which are intended to be used in its operation within a reasonable time. Options to purchase or contracts which can be terminated or modified without substantial loss, and contracts for feasibility, engineering, and design studies do not constitute a contractual obligation under this paragraph.

(24) **Noncontact Cooling Water.** Water used for cooling that does not come into direct contact with any raw material, intermediate product, waste product, or finished product.

(25) **Pass Through.** A discharge which exits the WWF into waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of Town of Jonesborough's NPDES permit, including an increase in the magnitude or duration of a violation.

(26) **Person.** Any and all persons, including individuals, firms, partnerships, associations, public or private institutions, state and federal agencies, municipalities or political subdivisions, or officers thereof, departments,

agencies, or instrumentalities, or public or private corporations or officers thereof, organized or existing under the laws of this or any state or country.

- (27) pH. A measure of the acidity or alkalinity of a solution, expressed in standard units.
- (28) Pollutant. Dredged spoil, solid waste, incinerator residue, filter backwash, sewage, garbage, sewage sludge, munitions, Medical Wastes, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, municipal, agricultural and industrial wastes, and certain characteristics of wastewater (e.g., pH, temperature, TSS, turbidity, color, BOD, COD, toxicity, or odor).
- (29) Pretreatment. The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to, or in lieu of, introducing such pollutants into the WWF. This reduction or alteration can be obtained by physical, chemical, or biological processes; by process changes; or by other means, except by diluting the concentration of the pollutants unless allowed by an applicable Pretreatment Standard.
- (30) Pretreatment Requirements. Any substantive or procedural requirement related to pretreatment imposed on a User, other than a Pretreatment Standard.
- (31) Pretreatment Standards or Standards. Pretreatment Standards shall mean prohibited discharge standards, categorical Pretreatment Standards, and Local Limits.
- (32) Prohibited Discharge Standards or Prohibited Discharges. Absolute prohibitions against the discharge of certain substances; these prohibitions appear in Section 13-205 of this ordinance.
- (33) Significant Industrial User (SIU).

Except as provided in paragraphs (c) and (d) of this Section, a Significant Industrial User is:

- (a) An Industrial User subject to categorical Pretreatment Standards; or
- (b) An Industrial User that:
 - (i) Discharges an average of twenty-five thousand (25,000) gpd or more of process wastewater to the WWF (excluding sanitary, noncontact cooling and boiler blowdown wastewater);

- (ii) Contributes a process wastestream which makes up five (5) percent or more of the average dry weather hydraulic or organic capacity of the WWF treatment plant; or
 - (iii) Is designated as such by the Town of Jonesborough on the basis that it has a reasonable potential for adversely affecting the WWF's operation or for violating any Pretreatment Standard or Requirement.
 - (c) The Town of Jonesborough may determine that an Industrial User subject to categorical Pretreatment Standards is a Non-Significant Categorical Industrial User rather than a Significant Industrial User on a finding that the Industrial User never discharges more than 100 gallons per day (gpd) of total categorical wastewater (excluding sanitary, non-contact cooling and boiler blowdown wastewater, unless specifically included in the Pretreatment Standard) and the following conditions are met:
 - (i) The Industrial User, prior to the Town of Jonesborough finding, has consistently complied with all applicable categorical Pretreatment Standards and Requirements;
 - (ii) The Industrial User annually submits the certification statement required in Section 13-244(2) [see Tennessee Rule 0400-40-14-.12(17)], together with any additional information necessary to support the certification statement; and
 - (iii) The Industrial User never discharges any untreated concentrated wastewater.
 - (d) Upon a finding that a User meeting the criteria in Subsection (2) of this part has no reasonable potential for adversely affecting the WWF's operation or for violating any Pretreatment Standard or Requirement, the Town of Jonesborough may at any time, on its own initiative or in response to a petition received from an Industrial User, and in accordance with procedures in Tennessee Rule 0400-40-14-.08(6)(f), determine that such User should not be considered a Significant Industrial User.
- (34) **Slug Load or Slug Discharge.** Any discharge at a flow rate or concentration, which could cause a violation of the prohibited discharge standards in Section 13-205 of this ordinance. A Slug Discharge is any Discharge of a non-routine, episodic nature, including but not limited to an accidental spill or a non-customary batch Discharge, which has a reasonable potential to cause Interference or Pass Through, or in any

other way violate the WWF's regulations, Local Limits or Permit conditions.

- (35) **Waste Water Facilities or WWF.** All treatment facilities, as defined by section 212 of the Act (33 U.S.C. section 1292), which is owned by the Town of Jonesborough. This definition includes any devices or systems used in the collection, storage, treatment, recycling, and reclamation of sewage or industrial wastes of a liquid nature and any conveyances, which convey wastewater to a treatment plant.
- (36) **Septic Tank Waste.** Any sewage from holding tanks such as vessels, chemical toilets, campers, trailers, and septic tanks.
- (37) **Sewage.** Human excrement and gray water (household showers, dishwashing operations, etc.).
- (38) **Storm Water.** Any flow occurring during or following any form of natural precipitation, and resulting from such precipitation, including snowmelt.
- (39) **Director of Environmental Services or DES.** The person designated by the Town of Jonesborough to supervise the operation of the WWF, and who is charged with certain duties and responsibilities by this ordinance. The term also means a Duly Authorized Representative of the Board of Mayor and Alderman.
- (40) **Total Suspended Solids or Suspended Solids or TSS.** The total suspended matter that floats on the surface of, or is suspended in, water, wastewater, or other liquid, and that is removable by laboratory filtering.
- (41) **User or Industrial User.** A source of indirect discharge.
- (42) **Wastewater.** Liquid and water-carried industrial wastes and sewage from residential dwellings, commercial buildings, industrial and manufacturing facilities, and institutions, whether treated or untreated, which are contributed to the WWF.
- (43) **Wastewater Treatment Plant or Treatment Plant.** That portion of the WWF which is designed to provide treatment of municipal sewage and industrial waste.

13-205 Prohibited Discharge Standards

- (1) **General Prohibitions.** No User shall introduce or cause to be introduced into the WWF any pollutant or wastewater which causes Pass Through or Interference. These general prohibitions apply to all Users of the WWF whether or not they are subject to categorical Pretreatment Standards or

any other National, State, or local Pretreatment Standards or Requirements.

- (2) **Specific Prohibitions.** No User shall introduce or cause to be introduced into the WWF the following pollutants, substances, or wastewater:
- (a) Pollutants which create a fire or explosive hazard in the WWF, including, but not limited to, wastestreams with a closed-cup flashpoint of less than 140 degrees F (60 degrees C) using the test methods specified in 40 CFR 261.21;
 - (b) Wastewater having a pH less than 5.5 or more than 9.5, or otherwise causing corrosive structural damage to the WWF or equipment;
 - (c) Solid or viscous substances in amounts which will cause obstruction of the flow in the WWF resulting in Interference but in no case solids greater than 1.5 inch(es);
 - (d) Pollutants, including oxygen-demanding pollutants (BOD, etc.), released in a discharge at a flow rate and/or pollutant concentration which, either singly or by interaction with other pollutants, will cause Interference with the WWF;
 - (e) Wastewater having a temperature that will inhibit biological activity in the treatment plant resulting in Interference, but in no case wastewater which causes the temperature at the introduction into the treatment plant to exceed 104 degrees F (40 degrees C);
 - (f) Petroleum oil, non-biodegradable cutting oil, or products of mineral oil origin, in amounts that will cause Interference or Pass Through;
 - (g) Pollutants which result in the presence of toxic gases, vapors, or fumes within the WWF in a quantity that may cause acute worker health and safety problems;
 - (h) Trucked or hauled pollutants, except at discharge points designated by the DES in accordance with Section 13-214 of this ordinance;
 - (i) Noxious or malodorous liquids, gases, solids, or other wastewater which, either singly or by interaction with other wastes, are sufficient to create a public nuisance or a hazard to life, or to prevent entry into the sewers for maintenance or repair;
 - (j) Wastewater which imparts color which cannot be removed by the treatment process, such as, but not limited to, dye wastes and vegetable

tanning solutions, which consequently imparts color to the treatment plant's effluent, thereby violating Town of Jonesborough NPDES permit;

- (k) Wastewater containing any radioactive wastes or isotopes except in compliance with applicable State or Federal regulations;
- (l) Storm Water, surface water, ground water, artesian well water, roof runoff, subsurface drainage, swimming pool drainage, condensate, deionized water, Noncontact Cooling Water, and unpolluted wastewater, unless specifically authorized by the Director of Environmental Services.
- (m) Sludges, screenings, or other residues from the pretreatment of industrial wastes.
- (n) Medical Wastes, except as specifically authorized by the Director of Environmental Services in an individual wastewater discharge permit or a general permit;
- (o) Wastewater causing, alone or in conjunction with other sources, the treatment plant's effluent to fail toxicity test;
- (p) Detergents, surface-active agents, or other substances which that might cause excessive foaming in the WWF;
- (q) Fats, oils, or greases of animal or vegetable origin in concentrations greater than 30 mg/l;
- (r) Wastewater causing two readings on an explosion hazard meter at the point of discharge into the WWF, or at any point in the WWF, of more than 10 percent or any single reading over 10 percent of the Lower Explosive Limit of the meter.

Pollutants, substances, or wastewater prohibited by this Section shall not be processed or stored in such a manner that they could be discharged to the WWF.

13-206 National Categorical Pretreatment Standards

Users must comply with the categorical Pretreatment Standards found at 40 CFR Chapter I, Subchapter N, Parts 405–471.

- (1) Where a categorical Pretreatment Standard is expressed only in terms of either the mass or the concentration of a pollutant in wastewater, the Director of Environmental Services may impose equivalent concentration or mass limits in accordance with Sections 13-206(5) and 13-206(6).

- (2) When the limits in a categorical Pretreatment Standard are expressed only in terms of mass of pollutant per unit of production, the Director of Environmental Services may convert the limits to equivalent limitations expressed either as mass of pollutant discharged per day or effluent concentration for purposes of calculating effluent limitations applicable to individual Industrial Users.
- (3) When wastewater subject to a categorical Pretreatment Standard is mixed with wastewater not regulated by the same Standard, the Director of Environmental Services shall impose an alternate limit in accordance with Tennessee Rule 0400-40-14-.06(5).
- (4) A CIU may obtain a net/gross adjustment to a categorical Pretreatment Standard in accordance with the following paragraphs of this Section.
 - (a) Categorical Pretreatment Standards may be adjusted to reflect the presence of pollutants in the Industrial User's intake water in accordance with this Section. Any Industrial User wishing to obtain credit for intake pollutants must make application to the Town of Jonesborough. Upon request of the Industrial User, the applicable Standard will be calculated on a "net" basis (i.e., adjusted to reflect credit for pollutants in the intake water) if the requirements of paragraph (2) of this Section are met.
 - (b) Criteria.
 - (i) Either (i) The applicable categorical Pretreatment Standards contained in 40 CFR subchapter N specifically provide that they shall be applied on a net basis; or (ii) The Industrial User demonstrates that the control system it proposes or uses to meet applicable categorical Pretreatment Standards would, if properly installed and operated, meet the Standards in the absence of pollutants in the intake waters.
 - (ii) Credit for generic pollutants such as biochemical oxygen demand (BOD), total suspended solids (TSS), and oil and grease should not be granted unless the Industrial User demonstrates that the constituents of the generic measure in the User's effluent are substantially similar to the constituents of the generic measure in the intake water or unless appropriate additional limits are placed on process water pollutants either at the outfall or elsewhere.
 - (iii) Credit shall be granted only to the extent necessary to meet the applicable categorical Pretreatment Standard(s), up to a maximum value equal to the influent value. Additional monitoring

may be necessary to determine eligibility for credits and compliance with Standard(s) adjusted under this Section.

- (iv) Credit shall be granted only if the User demonstrates that the intake water is drawn from the same body of water as that into which the WWF discharges. The Town of Jonesborough may waive this requirement if it finds that no environmental degradation will result.
- (5) When a categorical Pretreatment Standard is expressed only in terms of pollutant concentrations, an Industrial User may request that the Town convert the limits to equivalent mass limits. The determination to convert concentration limits to mass limits is within the discretion of the DES. The Town may establish equivalent mass limits only if the Industrial User meets all the conditions set forth in Sections 13-206(5)(a)(i) through 13-206(5)(a)(v) below.

(a) To be eligible for equivalent mass limits, the Industrial User must:

- (i) Employ, or demonstrate that it will employ, water conservation methods and technologies that substantially reduce water use during the term of its individual wastewater discharge permit;
- (ii) Currently use control and treatment technologies adequate to achieve compliance with the applicable categorical Pretreatment Standard, and not have used dilution as a substitute for treatment;
- (iii) Provide sufficient information to establish the facility's actual average daily flow rate for all wastestreams, based on data from a continuous effluent flow monitoring device, as well as the facility's long-term average production rate. Both the actual average daily flow rate and the long-term average production rate must be representative of current operating conditions;
- (iv) Not have daily flow rates, production levels, or pollutant levels that vary so significantly that equivalent mass limits are not appropriate to control the Discharge; and
- (v) Have consistently complied with all applicable categorical Pretreatment Standards during the period prior to the Industrial User's request for equivalent mass limits.

(b) An Industrial User subject to equivalent mass limits must:

- (i) Maintain and effectively operate control and treatment technologies adequate to achieve compliance with the equivalent mass limits;
- (ii) Continue to record the facility's flow rates through the use of a continuous effluent flow monitoring device;
- (iii) Continue to record the facility's production rates and notify the DES whenever production rates are expected to vary by more than 20 percent from its baseline production rates determined in paragraph 13-206(5)(a)(iii) of this Section. Upon notification of a revised production rate, the DES will reassess the equivalent mass limit and revise the limit as necessary to reflect changed conditions at the facility; and
- (iv) Continue to employ the same or comparable water conservation methods and technologies as those implemented pursuant to paragraph 13-206(5)(a)(i) of this Section so long as it discharges under an equivalent mass limit.

(c) When developing equivalent mass limits, the DES:

- (i) Will calculate the equivalent mass limit by multiplying the actual average daily flow rate of the regulated process(es) of the Industrial User by the concentration-based Daily Maximum and Monthly Average Standard for the applicable categorical Pretreatment Standard and the appropriate unit conversion factor;
- (ii) Upon notification of a revised production rate, will reassess the equivalent mass limit and recalculate the limit as necessary to reflect changed conditions at the facility; and
- (iii) May retain the same equivalent mass limit in subsequent individual wastewater discharger permit terms if the Industrial User's actual average daily flow rate was reduced solely as a result of the implementation of water conservation methods and technologies, and the actual average daily flow rates used in the original calculation of the equivalent mass limit were not based on the use of dilution as a substitute for treatment pursuant to Section 13-210. The Industrial User must also be in compliance with Section 13-269 regarding the prohibition of bypass.

(6) The DES may convert the mass limits of the categorical Pretreatment Standards of 40 CFR Parts 414, 419, and 455 to concentration limits for purposes of calculating limitations applicable to individual Industrial Users. The conversion is at the discretion of the DES.

- (7) Once included in its permit, the Industrial User must comply with the equivalent limitations developed in this Section (13-206) in lieu of the promulgated categorical Standards from which the equivalent limitations were derived.
- (8) Many categorical Pretreatment Standards specify one limit for calculating maximum daily discharge limitations and a second limit for calculating maximum Monthly Average, or 4-day average, limitations. Where such Standards are being applied, the same production or flow figure shall be used in calculating both the average and the maximum equivalent limitation.
- (9) Any Industrial User operating under a permit incorporating equivalent mass or concentration limits calculated from a production-based Standard shall notify the DES within two (2) business days after the User has a reasonable basis to know that the production level will significantly change within the next calendar month. Any User not notifying the DES of such anticipated change will be required to meet the mass or concentration limits in its permit that were based on the original estimate of the long term average production rate.

13-207 State Pretreatment Standards

Users must comply with State of Tennessee Pretreatment Standards codified at Tennessee Rule 0400-40-14 to State statute or law.

13-208 Local Limits

The Town of Jonesborough is mandated by our NPDES permit to monitor the Pass Through limits for some or all of the pollutants listed below, and may need to establish local limits for pollutants not listed below. The municipality may also establish Best Management Practices (BMPs) to control certain pollutants. The Town of Jonesborough will provide public notice and an opportunity to respond to interested parties (40 CFR 403.5(c)(3)). This requirement applies whether local limits are set by ordinance or on a case-by-case basis. The Town of Jonesborough has developed Protection limits and local limits based on the Pass Through limits and will apply them to IU's on a case-by-case basis.

- (1) The DES is authorized to establish Local limits pursuant to Tennessee Rule 0400-40-14-.05(3).
- (2) The Town of Jonesborough Pollutant Local Limits is hereby adopted. The pollutant local limits are established to protect against Pass Through and Interference. The list of pollutants has been established by the town's NPDES Permit and may not be limited only to the noted pollutants. No person shall discharge wastewater containing in excess of the limits indicated. The limits apply at the point where the wastewater is discharged to the collection system.

All concentrations for metallic substances are for total metal unless indicated otherwise. The DES may impose mass limitations in addition to the concentration-based limitations indicated.

(3) Available at Town Hall. Pursuant to the requirements of Tennessee Code T.C.A. § 10-7-503, one (1) copy of the Town of Jonesborough Pollutant Local Limits will be placed in the administration office at town hall and shall be kept there for the use and inspection of the public.

(4) The DES may develop Best Management Practices (BMPs), by ordinance or in individual wastewater discharge permits or general permits, to implement Local Limits and the requirements of Section 13-205.

13-209 Town of Jonesborough's Right of Revision

The Town reserves the right to establish, by ordinance or in individual wastewater discharge permits or in general permits, more stringent Standards or Requirements on discharges to the WWF consistent with the purpose of this ordinance.

13-210 Dilution

No User shall ever increase the use of process water, or in any way attempt to dilute a discharge, as a partial or complete substitute for adequate treatment to achieve compliance with a discharge limitation unless expressly authorized by an applicable Pretreatment Standard or Requirement. DES may impose mass limitations on Users who are using dilution to meet applicable Pretreatment Standards or Requirements or in other cases when the imposition of mass limitations is appropriate.

13-211 Pretreatment Facilities

Users shall provide wastewater treatment as necessary to comply with this ordinance and shall achieve compliance with all categorical Pretreatment Standards, Local Limits, and the prohibitions set out in Section 13-205 of this ordinance within the time limitations specified by EPA, the State, or the Town of Jonesborough, whichever is more stringent. Any facilities necessary for compliance shall be provided, operated, and maintained at the User's expense. Detailed plans describing such facilities and operating procedures shall be submitted to Town of Jonesborough for review, and shall be acceptable by Town of Jonesborough before such facilities are constructed. The review of such plans and operating procedures shall in no way relieve the User from the responsibility of modifying such facilities as necessary to produce a discharge acceptable to Town under the provisions of this ordinance.

13-212 Additional Pretreatment Measures

- (1) Whenever deemed necessary, DES may require Users to restrict their discharge during peak flow periods, designate that certain wastewater be discharged only into specific sewers, relocate and/or consolidate points of discharge, separate sewage wastestreams from industrial wastestreams, and such other conditions as may be necessary to protect the WWF and determine the User's compliance with the requirements of this ordinance.
- (2) The DES may require any person discharging into the WWF to install and maintain, on their property and at their expense, a suitable storage and flow-control facility to ensure equalization of flow. An individual wastewater discharge permit or a general permit may be issued solely for flow equalization.
- (3) Grease, oil, and sand interceptors shall be provided when, in the opinion of DES, they are necessary for the proper handling of wastewater containing excessive amounts of grease and oil, or sand; except that such interceptors shall not be required for residential users. All interception units shall be of a type and capacity approved by the Town of Jonesborough, shall comply with the Town's Oil and Grease Management ordinance, and shall be so located to be easily accessible for cleaning and inspection. Such interceptors shall be inspected, cleaned, and repaired in accordance with the Town's Oil and Grease Management ordinance by the User at their expense.
- (4) Users with the potential to discharge flammable substances may be required to install and maintain an approved combustible gas detection meter.

13-213 Accidental Discharge/Slug Discharge Control Plans

The DES shall evaluate whether each SIU needs an accidental discharge/slug discharge control plan or other action to control Slug Discharges. The DES may require any User to develop, submit for approval, and implement such a plan or take such other action that may be necessary to control Slug Discharges. Alternatively, the DES may develop such a plan for any User. An accidental discharge/slug discharge control plan shall address, at a minimum, the following:

- (1) Description of discharge practices, including non-routine batch discharges;
- (2) Description of stored chemicals;
- (3) Procedures for immediately notifying the DES of any accidental or Slug Discharge, as required by Section 13-236 of this ordinance; and

- (4) Procedures to prevent adverse impact from any accidental or Slug Discharge. Such procedures include, but are not limited to, inspection and maintenance of storage areas, handling and transfer of materials, loading and unloading operations, control of plant site runoff, worker training, building of containment structures or equipment, measures for containing toxic organic pollutants, including solvents, and/or measures and equipment for emergency response.

13-214 Hauled Wastewater

- (1) Septic tank waste may be introduced into the WWF only at locations designated by the DES, and at such times as are established by the DES. Such waste shall not violate Sections 13-205 through 13-210 of this ordinance or any other requirements established by the Town. The DES may require septic tank waste haulers to obtain individual wastewater discharge permits or general permits.
- (2) If sewer needs to be hauled by the Town of Jonesborough in a Pump and Haul situation a request must be made to the Town no less than forty five(45) days prior to the service needed. The Town of Jonesborough will be responsible for requesting a Pump and Haul Permit from TDEC.

13-215 Wastewater Analysis

When requested by DES, a User must submit information on the nature and characteristics of its wastewater within 14 days of the request. The DES is authorized to prepare a form for this purpose and may periodically require Users to update this information.

13-216 Individual Wastewater Discharge Permit and General Permit Requirement

- (1) No Significant Industrial User shall discharge wastewater into the WWF without first obtaining an individual wastewater discharge permit or a general permit from the Town of Jonesborough, except that a Significant Industrial User that has filed a timely application pursuant to Section 13-217 of this ordinance may continue to discharge for the time period specified therein.
- (2) The DES may require other Users to obtain individual wastewater discharge permits or general permits as necessary to carry out the purposes of this ordinance.
- (3) Any violation of the terms and conditions of an individual wastewater discharge permit or a general permit shall be deemed a violation of this ordinance and subjects the wastewater discharge permittee to the

sanctions set out in Sections 10 through 12 of this ordinance. Obtaining an individual wastewater discharge permit or a general permit does not relieve a permittee of its obligation to comply with all Federal and State Pretreatment Standards or Requirements or with any other requirements of Federal, State, and local law.

13-217 Individual Wastewater Discharge and General Permitting: Existing Connections

Any User required to obtain an individual wastewater discharge permit or an effective date of this ordinance and who wishes to continue such discharges in the future, shall, within 45 days after said date, apply to the DES for an individual wastewater discharge permit or a general permit in accordance with Section 13-219 of this ordinance, and shall not cause or allow discharges to the WWF to continue after 45 days of the effective date of this ordinance except in accordance with an individual wastewater discharge permit or a general permit issued by the DES.

13-218 Individual Wastewater Discharge and General Permitting: New Connections

Any User required to obtain an individual wastewater discharge permit or a general permit who proposes to begin or recommence discharging into the WWF must obtain such permit prior to the beginning or recommencing of such discharge. An application for this individual wastewater discharge permit or general permit, in accordance with Section 13-219 of this ordinance, must be filed at least 45 days prior to the date upon which any discharge will begin or recommence.

13-219 Individual Wastewater Discharge and General Permit Application Contents

- (1) All Users required to obtain an individual wastewater discharge permit or a general permit must submit a permit application. Users that are eligible may request a general permit under Section 13-220. The DES may require Users to submit all or some of the following information as part of a permit application:
 - (a) Identifying Information.
 - (i) The name and address of the facility, including the name of the operator and owner.
 - (ii) Contact information, description of activities, facilities, and plant production processes on the premises;
 - (b) Environmental Permits. A list of any environmental control permits held by or for the facility.

(c) Description of Operations.

- (i) A brief description of the nature, average rate of production (including each product produced by type, amount, processes, and rate of production), and standard industrial classifications of the operation(s) carried out by such User. This description should include a schematic process diagram, which indicates points of discharge to the WWF from the regulated processes.
- (ii) Types of wastes generated, and a list of all raw materials and chemicals used or stored at the facility which are, or could accidentally or intentionally be, discharged to the WWF;
- (iii) Number and type of employees, hours of operation, and proposed or actual hours of operation;
- (iv) Type and amount of raw materials processed (average and maximum per day);
- (v) Site plans, floor plans, mechanical and plumbing plans, and details to show all sewers, floor drains, and appurtenances by size, location, and elevation, and all points of discharge;

(d) Time and duration of discharges;

(e) The location for monitoring all wastes covered by the permit;

(f) Flow Measurement. Information showing the measured average daily and maximum daily flow, in gallons per day, to the WWF from regulated process streams and other streams, as necessary, to allow use of the combined wastestream formula set out in Section 13-206(3) (Tennessee Rule 0400-40-14-.06(5)).

(g) Measurement of Pollutants.

- (i) The categorical Pretreatment Standards applicable to each regulated process and any new categorically regulated processes for Existing Sources.
- (ii) The results of sampling and analysis identifying the nature and concentration, and/or mass, where required by the Standard or by the DES, of regulated pollutants in the discharge from each regulated process.
- (iii) Instantaneous, Daily Maximum, and long-term average concentrations, or mass, where required, shall be reported.

- (iv) The sample shall be representative of daily operations and shall be analyzed in accordance with procedures set out in Section 13-240 of this ordinance. Where the Standard requires compliance with a BMP or pollution prevention alternative, the User shall submit documentation as required by the DES or the applicable Standards to determine compliance with the Standard.
- (v) Sampling must be performed in accordance with procedures set out in Section 13-241 of this ordinance.
- (h) Any requests for a monitoring waiver (or a renewal of an approved monitoring waiver) for a pollutant neither present nor expected to be present in the discharge based on Section 13-234(2), Tennessee Rule 0400-40-14-.12(5)(b).
- (i) Any request to be covered by a general permit based on Section 13-220.
- (j) Any other information as may be deemed necessary by the DES to evaluate the permit application.
- (k) Incomplete or inaccurate applications will not be processed and will be returned to the User for revision.

13-220 Wastewater Discharge Permitting: General Permits

- (1) At the discretion of the DES, the DES may use general permits to control SIU discharges to the WWF if the following conditions are met. All facilities to be covered by a general permit must:
 - (a) Involve the same or substantially similar types of operations;
 - (b) Discharge the same types of wastes;
 - (c) Require the same effluent limitations;
 - (d) Require the same or similar monitoring; and
 - (e) In the opinion of the DES, are more appropriately controlled under a general permit than under individual wastewater discharge permits.
- (2) To be covered by the general permit, the SIU must file a written request for coverage that identifies its contact information, production processes, the types of wastes generated, the location for monitoring all wastes covered by the general permit, any requests in accordance with Section 13-234(2)

for a monitoring waiver for a pollutant neither present nor expected to be present in the Discharge, and any other information the WWF deems appropriate. A monitoring waiver for a pollutant neither present nor expected to be present in the discharge is not effective in the general permit until after the DES has provided written notice to the SIU that such a waiver request has been granted in accordance with Section 13-234(2).

- (3) The DES will retain a copy of the general permit, documentation to support the WWF's determination that a specific SIU meets the criteria in Section 13-220(1)(a) to (e) and applicable State regulations, and a copy of the User's written request for coverage for three (3) years after the expiration of the general permit.
- (4) They may not control an SIU through a general permit where the facility is subject to production-based categorical Pretreatment Standards or categorical Pretreatment Standards expressed as mass of pollutant discharged per day or for IUs whose limits are based on the Combined Wastestream Formula (Section 13-206(3)) or Net/Gross calculations (Section 13-206(4)).

13-221 Application Signatories and Certifications

- (1) All wastewater discharge permit applications, User reports and certification statements must be signed by an Authorized Representative of the User and contain the certification statement in Section 13-244(1).
- (2) If the designation of an Authorized Representative is no longer accurate because a different individual or position has responsibility for the overall operation of the facility or overall responsibility for environmental matters for the company, a new written authorization satisfying the requirements of this Section must be submitted to the DES prior to or together with any reports to be signed by an Authorized Representative.
- (3) A facility determined to be a Non-Significant Categorical Industrial User by the DES pursuant to 13-203(33)(c) must annually submit the signed certification statement in Section 13-244(2).

13-222 Individual Wastewater Discharge and General Permit Decisions

The DES will evaluate the data furnished by the User and may require additional information. Within 45 days of receipt of a complete permit application, the DES will determine whether to issue an individual wastewater discharge permit or a general permit. The DES may deny any application for an individual wastewater discharge permit or a general permit.

13-223 Individual Wastewater Discharge and General Permit Duration

An individual wastewater discharge permit or a general permit shall be issued for a specified time period, not to exceed five (3) years from the effective date of the permit. An individual wastewater discharge permit or a general permit may be issued for a period less than five (3) years, at the discretion of the DES. Each individual wastewater discharge permit or a general permit will indicate a specific date upon which it will expire.

13-224 Individual Wastewater Discharge Permit and General Permit Contents

An individual wastewater discharge permit or a general permit shall include such conditions as are deemed reasonably necessary by the DES to prevent Pass Through or Interference, protect the quality of the water body receiving the treatment plant's effluent, protect worker health and safety, facilitate sludge management and disposal, and protect against damage to the WWF.

- (1) Individual wastewater discharge permits and general permits must contain:
 - (a) A statement that indicates the wastewater discharge permit issuance date, expiration date and effective date;
 - (b) A statement that the wastewater discharge permit is nontransferable without prior notification to the Town in accordance with Section 13-227 of this ordinance, and provisions for furnishing the new owner or operator with a copy of the existing wastewater discharge permit;
 - (c) Effluent limits, including Best Management Practices, based on applicable Pretreatment Standards;
 - (d) Self monitoring, sampling, reporting, notification, and record-keeping requirements. These requirements shall include an identification of pollutants or best management practice to be monitored, sampling location, sampling frequency, and sample type based on Federal, State, and local law.
 - (e) The process for seeking a waiver from monitoring for a pollutant neither present nor expected to be present in the Discharge in accordance with Section 13-234(2).
 - (f) A statement of applicable civil and criminal penalties for violation of Pretreatment Standards and Requirements, and any applicable compliance schedule. Such schedule may not extend the time for compliance beyond that required by applicable Federal, State, or local law.

- (g) Requirements to control Slug Discharge, if determined by the Director of Environmental Services to be necessary.
 - (h) Any grant of the monitoring waiver by the DES (Section 13-234(2)) must be included as a condition in the User's permit or other control mechanism.
- (2) Individual wastewater discharge permits or general permits may contain, but need not be limited to, the following conditions:
- (a) Limits on the average and/or maximum rate of discharge, time of discharge, and/or requirements for flow regulation and equalization;
 - (b) Requirements for the installation of pretreatment technology, pollution control, or construction of appropriate containment devices, designed to reduce, eliminate, or prevent the introduction of pollutants into the treatment works;
 - (c) Requirements for the development and implementation of spill control plans or other special conditions including management practices necessary to adequately prevent accidental, unanticipated, or non-routine discharges;
 - (d) Development and implementation of waste minimization plans to reduce the amount of pollutants discharged to the WWF;
 - (e) The unit charge or schedule of User charges and fees for the management of the wastewater discharged to the WWF;
 - (f) Requirements for installation and maintenance of inspection and sampling facilities and equipment, including flow measurement devices;
 - (g) A statement that compliance with the individual wastewater discharge permit or the general permit does not relieve the permittee of responsibility for compliance with all applicable Federal and State Pretreatment Standards, including those which become effective during the term of the individual wastewater discharge permit or the general permit; and
 - (h) Other conditions as deemed appropriate by the DES to ensure compliance with this ordinance, and State and Federal laws, rules, and regulations.

13-225 Permit Issuance Process

- (1) **Public Notification.** All records pertaining to Industrial User permits are public record and can be reviewed at the office of the DES. The only items that may be restricted are anything pertaining to trade secrets or to a proprietary process. If someone wishes to review permits, a request must be submitted in writing and an appointment made with the DES.
- (2) **Permit Appeals.** The DES shall provide public notice of the issuance of an individual wastewater discharge permit or a general permit. Any person, including the User, may petition the DES to reconsider the terms of an individual wastewater discharge permit or a general permit within 30 days of notice of its issuance.
 - (a) Failure to submit a timely petition for review shall be deemed to be a waiver of the administrative appeal.
 - (b) In its petition, the appealing party must indicate the individual wastewater discharge permit or a general permit provisions objected to, the reasons for this objection, and the alternative condition, if any, it seeks to place in the individual wastewater discharge permit or a general permit.
 - (c) The effectiveness of the individual wastewater discharge permit or a general permit shall not be stayed pending the appeal.
 - (d) If the DES fails to act within 30 days, a request for reconsideration shall be deemed to be denied. Decisions not to reconsider an individual wastewater discharge permit or a general permit, not to issue an individual wastewater discharge permit or a general permit, or not to modify an individual wastewater discharge permit [or a general permit shall be considered final administrative actions for purposes of judicial review.
 - (e) Aggrieved parties seeking judicial review of the final administrative individual wastewater discharge permit or general permit decision must do so by filing a complaint with the appropriate Legal Authorities for proper jurisdiction within the State of Tennessee Statute of Limitations.

13-226 Permit Modification

- (1) The DES may modify an individual wastewater discharge permit for good cause, including, but not limited to, the following reasons:
 - (a) To incorporate any new or revised Federal, State, or local Pretreatment Standards or Requirements;

- (b) To address significant alterations or additions to the User's operation, processes, or wastewater volume or character since the time of the individual wastewater discharge permit issuance;
 - (c) A change in the WWF that requires either a temporary or permanent reduction or elimination of the authorized discharge;
 - (d) Information indicating that the permitted discharge poses a threat to [the Town's WWF, Town personnel, or the receiving waters];
 - (e) Violation of any terms or conditions of the individual wastewater discharge permit;
 - (f) Misrepresentations or failure to fully disclose all relevant facts in the wastewater discharge permit application or in any required reporting;
 - (g) Revision of or a grant of variance from categorical Pretreatment Standards pursuant to Tennessee Rule 0400-40-14-.13;
 - (h) To correct typographical or other errors in the individual wastewater discharge permit; or
 - (i) To reflect a transfer of the facility ownership or operation to a new owner or operator where requested in accordance with Section 13-227.
- (2) The DES may modify a general permit for good cause, including, but not limited to, the following reasons:
- (a) To incorporate any new or revised Federal, State, or local Pretreatment Standards or Requirements;
 - (b) A change in the WWF that requires either a temporary or permanent reduction or elimination of the authorized discharge;
 - (c) To correct typographical or other errors in the individual wastewater discharge permit; or
 - (d) To reflect a transfer of the facility ownership or operation to a new owner or operator where requested in accordance with Section 13-227.

13-227 Individual Wastewater Discharge Permit and General Permit Transfer

Individual wastewater discharge permits or coverage under general permits may be transferred to a new owner or operator only if the permittee gives at least 45 days advance notice to the DES and the DES approves the individual wastewater discharge permit or the general permit coverage transfer. The notice to the DES must include a written certification by the new owner or operator which:

- (1) States that the new owner and/or operator has no immediate intent to change the facility's operations and processes;
- (2) Identifies the specific date on which the transfer is to occur; and
- (3) Acknowledges full responsibility for complying with the existing individual wastewater discharge permit or general permit.

Failure to provide advance notice of a transfer renders the individual wastewater discharge permit or coverage under the general permit void as of the date of facility transfer.

13-228 Individual Wastewater Discharge Permit and General Permit Revocation

The DES may revoke an individual wastewater discharge permit or coverage under a general permit for good cause, including, but not limited to, the following reasons:

- (1) Failure to notify the DES of significant changes to the wastewater prior to the changed discharge;
- (2) Failure to provide prior notification to the DES of changed conditions pursuant to Section 13-235 of this ordinance;
- (3) Misrepresentation or failure to fully disclose all relevant facts in the wastewater discharge permit application;
- (4) Falsifying self-monitoring reports and certification statements;
- (5) Tampering with monitoring equipment;
- (6) Refusing to allow the DES timely access to the facility premises and records;
- (7) Failure to meet effluent limitations;
- (8) Failure to pay fines;
- (9) Failure to pay sewer charges;
- (10) Failure to meet compliance schedules;
- (11) Failure to complete a wastewater survey or the wastewater discharge permit application;

- (12) Failure to provide advance notice of the transfer of business ownership of a permitted facility; or
- (13) Violation of any Pretreatment Standard or Requirement, or any terms of the wastewater discharge permit or the general permit or this ordinance.

Individual wastewater discharge permits or coverage under general permits shall be voidable upon cessation of operations or transfer of business ownership. All individual wastewater discharge permits or general permits issued to a User are void upon the issuance of a new individual wastewater discharge permit or a general permit to that User.

13-229 Individual Wastewater Discharge Permit and General Permit Reissuance

A User with an expiring individual wastewater discharge permit or general permit shall apply for individual wastewater discharge permit or general permit reissuance by submitting a complete permit application, in accordance with Section 13-224 of this ordinance, a minimum of 90 days prior to the expiration of the User's existing individual wastewater discharge permit or general permit.

13-230 Regulation of Waste Received from Other Jurisdictions

- (1) If another municipality, or User located within another municipality, contributes wastewater to the WWF, the DES shall enter into an inter-municipal agreement with the contributing municipality.
- (2) Prior to entering into an agreement required by paragraph (1), above, the DES shall request the following information from the contributing municipality:
 - (a) A description of the quality and volume of wastewater discharged to the WWF by the contributing municipality;
 - (b) An inventory of all Users located within the contributing municipality that are discharging to the WWF; and
 - (c) Such other information as the DES may deem necessary.
- (3) An inter-municipal agreement, as required by paragraph (1), above, shall contain the following conditions:
 - (a) A requirement for the contributing municipality to adopt a sewer use ordinance which is at least as stringent as this ordinance and Local Limits, including required Baseline Monitoring Reports (BMRs), which are at least as stringent as those set out in Section 13-208 of this ordinance. The requirement shall specify that such ordinance and limits

must be revised as necessary to reflect changes made to the Town's ordinance or Local Limits;

- (b) A requirement for the contributing municipality to submit a revised User inventory on at least an annual basis;
- (c) A provision specifying which pretreatment implementation activities, including individual wastewater discharge permit or general permit issuance, inspection and sampling, and enforcement, will be conducted by the contributing municipality; which of these activities will be conducted by the DES; and which of these activities will be conducted jointly by the contributing municipality and the DES;
- (d) A requirement for the contributing municipality to provide the DES with access to all information that the contributing municipality obtains as part of its pretreatment activities;
- (e) Limits on the nature, quality, and volume of the contributing municipality's wastewater at the point where it discharges to the WWF;
- (f) Requirements for monitoring the contributing municipality's discharge;
- (g) A provision ensuring the DES access to the facilities of Users located within the contributing municipality's jurisdictional boundaries for the purpose of inspection, sampling, and any other duties deemed necessary by the DES; and
- (h) A provision specifying remedies available for breach of the terms of the inter-municipal agreement.

13-231 Baseline Monitoring Reports

- (1) Within either one hundred eighty (180) days after the effective date of a categorical Pretreatment Standard, or the final administrative decision on a category determination under Tennessee Rule 0400-40-14-.06(1)(d), whichever is later, existing Categorical Industrial Users currently discharging to or scheduled to discharge to the WWF shall submit to the DES a report which contains the information listed in paragraph (2), below. At least ninety (90) days prior to commencement of their discharge, New Sources, and sources that become Categorical Industrial Users subsequent to the promulgation of an applicable categorical Standard, shall submit to the DES a report which contains the information listed in paragraph B, below. A New Source shall report the method of pretreatment it intends to use to meet applicable categorical Standards. A New Source also shall give estimates of its anticipated flow and quantity of pollutants to be discharged.

- (2) Users described above shall submit the information set forth below.
- (a) All information required in Section 13-219(1)(a)(i), Section 13-219(1)(b), Section 13-219(1)(c)(i), and Section 13-219(1)(f).
 - (b) Measurement of pollutants.
 - (i) The User shall provide the information required in Section 13-219(1)(g)(i) through (iv).
 - (ii) The User shall take a minimum of one representative sample to compile that data necessary to comply with the requirements of this paragraph.
 - (iii) Samples should be taken immediately downstream from pretreatment facilities if such exist or immediately downstream from the regulated process if no pretreatment exists. If other wastewaters are mixed with the regulated wastewater prior to pretreatment the User should measure the flows and concentrations necessary to allow use of the combined wastestream formula in Tennessee Rule 0400-40-14-.06(5) to evaluate compliance with the Pretreatment Standards. Where an alternate concentration or mass limit has been calculated in accordance with Tennessee Rule 400-40-14-.06(5) this adjusted limit along with supporting data shall be submitted to the Control Authority;
 - (iv) Sampling and analysis shall be performed in accordance with Section 13-240;
 - (v) The DES may allow the submission of a baseline report which utilizes only historical data so long as the data provides information sufficient to determine the need for industrial pretreatment measures;
 - (vi) The baseline report shall indicate the time, date and place of sampling and methods of analysis, and shall certify that such sampling and analysis is representative of normal work cycles and expected pollutant Discharges to the WWF.
 - (c) Compliance Certification. A statement, reviewed by the User's Authorized Representative as defined in Section 13-203(3) and certified by a qualified professional, indicating whether Pretreatment Standards are being met on a consistent basis, and, if not, whether additional operation and maintenance (O&M) and/or additional

pretreatment is required to meet the Pretreatment Standards and Requirements.

- (d) **Compliance Schedule.** If additional pretreatment and/or O&M will be required to meet the Pretreatment Standards, the shortest schedule by which the User will provide such additional pretreatment and/or O&M must be provided. The completion date in this schedule shall not be later than the compliance date established for the applicable Pretreatment Standard. A compliance schedule pursuant to this Section must meet the requirements set out in Section 13-232 of this ordinance.
- (e) **Signature and Report Certification.** All baseline monitoring reports must be certified in accordance with Section 13-244(1) of this ordinance and signed by an Authorized Representative as defined in Section 13-203(3).

13-232 Compliance Schedule Progress Reports

The following conditions shall apply to the compliance schedule required by Section 13-231(2)(d) of this ordinance:

- (1) The schedule shall contain progress increments in the form of dates for the commencement and completion of major events leading to the construction and operation of additional pretreatment required for the User to meet the applicable Pretreatment Standards (such events include, but are not limited to, hiring an engineer, completing preliminary and final plans, executing contracts for major components, commencing and completing construction, and beginning and conducting routine operation);
- (2) No increment referred to above shall exceed nine (9) months;
- (3) The User shall submit a progress report to the DES no later than fourteen (14) days following each date in the schedule and the final date of compliance including, as a minimum, whether or not it complied with the increment of progress, the reason for any delay, and, if appropriate, the steps being taken by the User to return to the established schedule; and
- (4) In no event shall more than nine (9) months elapse between such progress reports to the DES.

13-233 Reports on Compliance with Categorical Pretreatment Standard Deadline

Within ninety (90) days following the date for final compliance with applicable categorical Pretreatment Standards, or in the case of a New Source following commencement of the introduction of wastewater into the WWF, any User

subject to such Pretreatment Standards and Requirements shall submit to the DES a report containing the information described in Sections 13-219(1)(f) and (g) and 13-231(2)(b) of this ordinance. For Users subject to equivalent mass or concentration limits established in accordance with the procedures in Section 13-206, this report shall contain a reasonable measure of the User's long-term production rate. For all other Users subject to categorical Pretreatment Standards expressed in terms of allowable pollutant discharge per unit of production (or other measure of operation), this report shall include the User's actual production during the appropriate sampling period. All compliance reports must be signed and certified in accordance with Section 13-244(1) of this ordinance. All sampling will be done in conformance with Section 13-241.

13-234 Periodic Compliance Reports

- (1) All Significant Industrial Users must, at a frequency determined by the DES submit no less than twice per year on the dates specified in their permit, reports indicating the nature, concentration of pollutants in the discharge which are limited by Pretreatment Standards and the measured or estimated average and maximum daily flows for the reporting period. In cases where the Pretreatment Standard requires compliance with a Best Management Practice (BMP) or pollution prevention alternative, the User must submit documentation required by the DES or the Pretreatment Standard necessary to determine the compliance status of the User.
- (2) The Town may authorize an Industrial User subject to a categorical Pretreatment Standard to forego sampling of a pollutant regulated by a categorical Pretreatment Standard if the Industrial User has demonstrated through sampling and other technical factors that the pollutant is neither present nor expected to be present in the Discharge, or is present only at background levels from intake water and without any increase in the pollutant due to activities of the Industrial User. See Tennessee Rule 0400-40-14-.12(5)(b). This authorization is subject to the following conditions:
 - (a) The waiver may be authorized where a pollutant is determined to be present solely due to sanitary wastewater discharged from the facility provided that the sanitary wastewater is not regulated by an applicable categorical Standard and otherwise includes no process wastewater.
 - (b) The monitoring waiver is valid only for the duration of the effective period of the individual wastewater discharge permit, but in no case longer than 3 years. The User must submit a new request for the waiver before the waiver can be granted for each subsequent individual wastewater discharge permit. See Section 13-219(1)(h).
 - (c) In making a demonstration that a pollutant is not present, the Industrial User must provide data from at least one sampling of the facility's

process wastewater prior to any treatment present at the facility that is representative of all wastewater from all processes.

- (d) The request for a monitoring waiver must be signed in accordance with Section 13-203(3) and include the certification statement in 13-244(1) (Tennessee Rule 0400-40-14-.06(1)(b)2).
 - (e) Non-detectable sample results may be used only as a demonstration that a pollutant is not present if the EPA approved method from 40 CFR Part 136 with the lowest minimum detection level for that pollutant was used in the analysis.
 - (f) Any grant of the monitoring waiver by the DES must be included as a condition in the User's permit. The reasons supporting the waiver and any information submitted by the User in its request for the waiver must be maintained by the DES for 3 years after expiration of the waiver.
 - (g) Upon approval of the monitoring waiver and revision of the User's permit by the DES, the Industrial User must certify on each report with the statement in Section 13-244(3) below, that there has been no increase in the pollutant in its wastestream due to activities of the Industrial User.
 - (h) In the event that a waived pollutant is found to be present or is expected to be present because of changes that occur in the User's operations, the User must immediately: Comply with the monitoring requirements of Section 13-234(1), or other more frequent monitoring requirements imposed by the DES, and notify the DES.
 - (i) This provision does not supersede certification processes and requirements established in categorical Pretreatment Standards, except as otherwise specified in the categorical Pretreatment Standard.
- (3) All periodic compliance reports must be signed and certified in accordance with Section 13-244(1) of this ordinance.
- (4) All wastewater samples must be representative of the User's discharge. Wastewater monitoring and flow measurement facilities shall be properly operated, kept clean, and maintained in good working order at all times. The failure of a User to keep its monitoring facility in good working order shall not be grounds for the User to claim that sample results are unrepresentative of its discharge.
- (5) If a User subject to the reporting requirement in this section monitors any regulated pollutant at the appropriate sampling location more frequently

than required by the DES, using the procedures prescribed in Section 13-241 of this ordinance, the results of this monitoring shall be included in the report.

13-235 Reports of Changed Conditions

Each User must notify the DES of any significant changes to the User's operations or system which might alter the nature, quality, or volume of its wastewater at least 45 days before the change.

- (1) The DES may require the User to submit such information as may be deemed necessary to evaluate the changed condition, including the submission of a wastewater discharge permit application under Section 13-219 of this ordinance.**
- (2) The DES may issue an individual wastewater discharge permit or a general permit under Section 13-229 of this ordinance or modify an existing wastewater discharge permit or a general permit under Section 13-226 of this ordinance in response to changed conditions or anticipated changed conditions.**

13-236 Reports of Potential Problems

- (1) In the case of any discharge, including, but not limited to, accidental discharges, discharges of a non-routine, episodic nature, a non-customary batch discharge, a Slug Discharge or Slug Load, that might cause potential problems for the WWF, the User shall immediately telephone and notify the DES of the incident. This notification shall include the location of the discharge, type of waste, concentration and volume, if known, and corrective actions taken by the User.**
- (2) Within five (5) days following such discharge, the User shall, unless waived by the DES, submit a detailed written report describing the cause(s) of the discharge and the measures to be taken by the User to prevent similar future occurrences. Such notification shall not relieve the User of any expense, loss, damage, or other liability which might be incurred as a result of damage to the WWF, natural resources, or any other damage to person or property; nor shall such notification relieve the User of any fines, penalties, or other liability which may be imposed pursuant to this ordinance.**
- (3) A notice shall be permanently posted on the User's bulletin board or other prominent place advising employees who to call in the event of a discharge described in Section 13-236(1). Employers shall ensure that all employees, who could cause such a discharge to occur, are advised of the emergency notification procedure.**

- (4) Significant Industrial Users are required to notify the DES immediately of any changes at its facility affecting the potential for a Slug Discharge

13-237 Reports from Unpermitted Users

All Users not required to obtain an individual wastewater discharge permit or general permit shall provide appropriate reports to the DES as the DES may require.

13-238 Notice of Violation/Repeat Sampling and Reporting

If sampling performed by a User indicates a violation, the User must notify the DES within twenty-four (24) hours of becoming aware of the violation. The User shall also repeat the sampling and analysis and submit the results of the repeat analysis to the DES within thirty 14 days after becoming aware of the violation. Resampling by the Industrial User is not required if the Town performs sampling at the User's facility at least once a month, or if the Town performs sampling at the User between the time when the initial sampling was conducted and the time when the User or the Town receives the results of this sampling, or if the Town has performed the sampling and analysis in lieu of the Industrial User.

12-239 Notification of the Discharge of Hazardous Waste

- (1) Any User who commences the discharge of hazardous waste shall notify the WWF, the EPA Regional Waste Management Division Director, and State hazardous waste authorities, in writing, of any discharge into the WWF of a substance which, if otherwise disposed of, would be a hazardous waste under 40 CFR Part 261. Such notification must include the name of the hazardous waste as set forth in 40 CFR Part 261, the EPA hazardous waste number, and the type of discharge (continuous, batch, or other). If the User discharges more than one hundred (100) kilograms of such waste per calendar month to the WWF, the notification also shall contain the following information to the extent such information is known and readily available to the User: an identification of the hazardous constituents contained in the wastes, an estimation of the mass and concentration of such constituents in the wastestream discharged during that calendar month, and an estimation of the mass of constituents in the wastestream expected to be discharged during the following twelve (12) months. All notifications must take place no later than one hundred and eighty (180) days after the discharge commences. Any notification under this paragraph need be submitted only once for each hazardous waste discharged. However, notifications of changed conditions must be submitted under Section 13-235 of this ordinance. The notification requirement in this Section does not apply to pollutants already reported by Users subject to categorical Pretreatment Standards under the self-monitoring requirements of Sections 13-231, 13-233, and 13-234 of this ordinance.

- (2) Dischargers are exempt from the requirements of paragraph A, above, during a calendar month in which they discharge no more than fifteen (15) kilograms of hazardous wastes, unless the wastes are acute hazardous wastes as specified in 40 CFR 261.30(d) and 261.33(e). Discharge of more than fifteen (15) kilograms of non-acute hazardous wastes in a calendar month, or of any quantity of acute hazardous wastes as specified in 40 CFR 261.30(d) and 261.33(e), requires a one-time notification. Subsequent months during which the User discharges more than such quantities of any hazardous waste do not require additional notification.
- (3) In the case of any new regulations under section 3001 of RCRA identifying additional characteristics of hazardous waste or listing any additional substance as a hazardous waste, the User must notify the DES, the EPA Regional Waste Management Waste Division Director, and State hazardous waste authorities of the discharge of such substance within ninety (90) days of the effective date of such regulations.
- (4) In the case of any notification made under this Section, the User shall certify that it has a program in place to reduce the volume and toxicity of hazardous wastes generated to the degree it has determined to be economically practical.
- (5) This provision does not create a right to discharge any substance not otherwise permitted to be discharged by this ordinance, a permit issued thereunder, or any applicable Federal or State law.

13-240 Analytical Requirements

All pollutant analyses, including sampling techniques, to be submitted as part of a wastewater discharge permit application or report shall be performed in accordance with the techniques prescribed in 40 CFR Part 136 and amendments thereto, unless otherwise specified in an applicable categorical Pretreatment Standard. If 40 CFR Part 136 does not contain sampling or analytical techniques for the pollutant in question, or where the EPA determines that the Part 136 sampling and analytical techniques are inappropriate for the pollutant in question, sampling and analyses shall be performed by using validated analytical methods or any other applicable sampling and analytical procedures, including procedures suggested by the DES or other parties approved by EPA.

13-241 Sample Collection

Samples collected to satisfy reporting requirements must be based on data obtained through appropriate sampling and analysis performed during the period covered by the report, based on data that is representative of conditions occurring during the reporting period.

- (1) Except as indicated in Section 2 and 3 below, the User must collect wastewater samples using 24-hour flow-proportional composite sampling techniques, unless time-proportional composite sampling or grab sampling is authorized by the DES. Where time-proportional composite sampling or grab sampling is authorized by the Town of Jonesborough, the samples must be representative of the discharge. Using protocols (including appropriate preservation) specified in 40 CFR Part 136 and appropriate EPA guidance, multiple grab samples collected during a 24-hour period may be composited prior to the analysis as follows: for cyanide, total phenols, and sulfides the samples may be composited in the laboratory or in the field; for volatile organics and oil and grease, the samples may be composited in the laboratory. Composite samples for other parameters unaffected by the compositing procedures as documented in approved EPA methodologies may be authorized by the Town, as appropriate. In addition, grab samples may be required to show compliance with Instantaneous Limits.
- (2) Samples for oil and grease, temperature, pH, cyanide, total phenols, sulfides, and volatile organic compounds must be obtained using grab collection techniques.
- (3) For sampling required in support of baseline monitoring and 90-day compliance reports required in Section 13-231 and 13-233 Tennessee Rule 0400-40-14-.12(2) and (4), a minimum of four (4) grab samples must be used for pH, cyanide, total phenols, oil and grease, sulfide and volatile organic compounds for facilities for which historical sampling data do not exist; for facilities for which historical sampling data are available, the DES may authorize a lower minimum. For the reports required by paragraphs Section 13-234 (Tennessee Rule 0400-40-14-.12(5) and (8)), the Industrial User is required to collect the number of grab samples necessary to assess and assure compliance by with applicable Pretreatment Standards and Requirements.

13-242 Date of Receipt of Reports

Written reports will be deemed to have been submitted on the date postmarked. For reports, which are not mailed, postage prepaid, into a mail facility serviced by the United States Postal Service, the date of receipt of the report shall govern.

13-243 Recordkeeping

Users subject to the reporting requirements of this ordinance shall retain, and make available for inspection and copying, all records of information obtained pursuant to any monitoring activities required by this ordinance, any additional records of information obtained pursuant to monitoring activities undertaken by the User independent of such requirements, and documentation associated with Best Management Practices established under Section 13-208(3). Records shall

include the date, exact place, method, and time of sampling, and the name of the person(s) taking the samples; the dates analyses were performed; who performed the analyses; the analytical techniques or methods used; and the results of such analyses. These records shall remain available for a period of at least three (3) years. This period shall be automatically extended for the duration of any litigation concerning the User or the Town, or where the User has been specifically notified of a longer retention period by the DES.

13-244 Certification Statements

- (1) Certification of Permit Applications, User Reports and Initial Monitoring Waiver. The following certification statement is required to be signed and submitted by Users submitting permit applications in accordance with Section 13-221; Users submitting baseline monitoring reports under Section 13-231(2)(e); Users submitting reports on compliance with the categorical Pretreatment Standard deadlines under Section 13-233; Users submitting periodic compliance reports required by Section 13-234(1)-(3), and Users submitting an initial request to forego sampling of a pollutant on the basis of Section 13-234(2)(d). The following certification statement must be signed by an Authorized Representative as defined in Section 13-203(3):

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

- (2) Annual Certification for Non-Significant Categorical Industrial Users-A facility determined to be a Non-Significant Categorical Industrial User by the DES pursuant to 13-203(33)(c) and 13-221(3) must annually submit the following certification statement signed in accordance with the signatory requirements in Section 13-203(3). This certification must accompany an alternative report required by the DES:

Based on my inquiry of the person or persons directly responsible for managing compliance with the categorical Pretreatment Standards under 40 CFR _____, I certify that, to the best of my knowledge and belief that during the period from _____, _____ to _____, _____ [months, days, year]:

- (i) The facility described as _____

[facility name] met the definition of a Non-Significant Categorical Industrial User as described in 13-203(33)(c);

- (ii) The facility complied with all applicable Pretreatment Standards and requirements during this reporting period; and
- (iii) the facility never discharged more than 100 gallons of total categorical wastewater on any given day during this reporting period.

(3) Certification of Pollutants Not Present

Users that have an approved monitoring waiver based on Section 13-234(2) must certify on each report with the following statement that there has been no increase in the pollutant in its wastestream due to activities of the User.

Based on my inquiry of the person or persons directly responsible for managing compliance with the Pretreatment Standard for 40 CFR _____ [specify applicable National Pretreatment Standard part(s)], I certify that, to the best of my knowledge and belief, there has been no increase in the level of _____ [list pollutant(s)] in the wastewaters due to the activities at the facility since filing of the last periodic report under Section 13-234(1).

13-245 Right of Entry: Inspection and Sampling

The DES shall have the right to enter the premises of any User to determine whether the User is complying with all requirements of this ordinance and any individual wastewater discharge permit or general permit or order issued hereunder. Users shall allow the DES ready access to all parts of the premises for the purposes of inspection, sampling, records examination and copying, and the performance of any additional duties.

- (1) Where a User has security measures in force which require proper identification and clearance before entry into its premises, the User shall make necessary arrangements with its security guards so that, upon presentation of suitable identification, the DES shall be permitted to enter without delay for the purposes of performing specific responsibilities.
- (2) The DES shall have the right to set up on the User's property, or require installation of, such devices as are necessary to conduct sampling and/or metering of the User's operations.
- (3) The DES may require the User to install monitoring equipment as necessary. The facility's sampling and monitoring equipment shall be maintained at all times in a safe and proper operating condition by the User

at its own expense. All devices used to measure wastewater flow and quality shall be calibrated annually to ensure their accuracy.

- (4) Any temporary or permanent obstruction to safe and easy access to the facility to be inspected and/or sampled shall be promptly removed by the User at the written or verbal request of the DES and shall not be replaced. The costs of clearing such access shall be born by the User.
- (5) Unreasonable delays in allowing the DES access to the User's premises shall be a violation of this ordinance.

13-246 Search Warrants

If the DES has been refused access to a building, structure, or property, or any part thereof, and is able to demonstrate probable cause to believe that there may be a violation of this ordinance, or that there is a need to inspect and/or sample as part of a routine inspection and sampling program of the Town of Jonesborough designed to verify compliance with this ordinance or any permit or order issued hereunder, or to protect the overall public health, safety and welfare of the community, the DES may seek issuance of a search warrant from the appropriate Court of the State of Tennessee.

13-247 Confidential Information

Information and data on a User obtained from reports, surveys, wastewater discharge permit applications, individual wastewater discharge permits, general permits, and monitoring programs, and from the DES's inspection and sampling activities, shall be available to the public without restriction, unless the User specifically requests, and is able to demonstrate to the satisfaction of the DES, that the release of such information would divulge information, processes, or methods of production entitled to protection as trade secrets under applicable State law. Any such request must be asserted at the time of submission of the information or data. When requested and demonstrated by the User furnishing a report that such information should be held confidential, the portions of a report which might disclose trade secrets or secret processes shall not be made available for inspection by the public, but shall be made available immediately upon request to governmental agencies for uses related to the NPDES program or pretreatment program, and in enforcement proceedings involving the person furnishing the report. Wastewater constituents and characteristics and other effluent data, as defined at 40 CFR 2.302 shall not be recognized as confidential information and shall be available to the public without restriction.

13-248 Publication Of Users In Significant Noncompliance

The DES shall publish annually, in a newspaper of general circulation that provides meaningful public notice within the jurisdictions served by the Town of

Jonesborough, a list of the Users which, at any time during the previous twelve (12) months, were in Significant Noncompliance with applicable Pretreatment Standards and Requirements. The term Significant Noncompliance shall be applicable to all Significant Industrial Users (or any other Industrial User that violates paragraphs (3), (4) or (8) of this Section) and shall mean:

- (1) Chronic violations of wastewater discharge limits, defined here as those in which sixty-six percent (66%) or more of all the measurements taken for the same pollutant parameter taken during a six- (6-) month period exceed (by any magnitude) a numeric Pretreatment Standard or Requirement, including Instantaneous Limits as defined in Sections 13-205 to 13-210;
- (2) Technical Review Criteria (TRC) violations, defined here as those in which thirty-three percent (33%) or more of wastewater measurements taken for each pollutant parameter during a six- (6-) month period equals or exceeds the product of the numeric Pretreatment Standard or Requirement including Instantaneous Limits, as defined by Section 2 multiplied by the applicable criteria (1.4 for BOD, TSS, fats, oils and grease, and 1.2 for all other pollutants except pH);
- (3) Any other violation of a Pretreatment Standard or Requirement as defined by Sections 13-205 to 13-210 (Daily Maximum, long-term average, Instantaneous Limit, or narrative standard) that the DES determines has caused, alone or in combination with other discharges, Interference or Pass Through, including endangering the health of WWF personnel or the general public;
- (4) Any discharge of a pollutant that has caused imminent endangerment to the public or to the environment, or has resulted in the DES's exercise of its emergency authority to halt or prevent such a discharge;
- (5) Failure to meet, within ninety (90) days of the scheduled date, a compliance schedule milestone contained in an individual wastewater discharge permit or a general permit or enforcement order for starting construction, completing construction, or attaining final compliance;
- (6) Failure to provide within forty-five (45) days after the due date, any required reports, including baseline monitoring reports, reports on compliance with categorical Pretreatment Standard deadlines, periodic self-monitoring reports, and reports on compliance with compliance schedules;
- (7) Failure to accurately report noncompliance; or
- (8) Any other violation(s), which may include a violation of Best Management Practices, which the DES determines will adversely affect the operation or implementation of the local pretreatment program.

13-249 Notification of Violation

When the DES finds that a User has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, the DES may serve upon that User a written Notice of Violation. Within 3 days of the receipt of such notice, an explanation of the violation and a plan for the satisfactory correction and prevention thereof, to include specific required actions, shall be submitted by the User to the DES. Submission of such a plan in no way relieves the User of liability for any violations occurring before or after receipt of the Notice of Violation. Nothing in this Section shall limit the authority of the DES to take any action, including emergency actions or any other enforcement action, without first issuing a Notice of Violation.

13-250 Consent Orders

The DES may enter into Consent Orders, assurances of compliance, or other similar documents establishing an agreement with any User responsible for noncompliance. Such documents shall include specific action to be taken by the User to correct the noncompliance within a time period specified by the document. Such documents shall have the same force and effect as the administrative orders issued pursuant to Sections 13-252 and 13-253 of this ordinance and shall be judicially enforceable.

13-251 Show Cause Hearing

The DES may order a User which has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, to appear before the DES and show cause why the proposed enforcement action should not be taken. Notice shall be served on the User specifying the time and place for the meeting, the proposed enforcement action, the reasons for such action, and a request that the User show cause why the proposed enforcement action should not be taken. The notice of the meeting shall be served personally or by registered or certified mail (return receipt requested) at least 15 days prior to the hearing. Such notice may be served on any Authorized Representative of the User as defined in Section 13-203(3) and required by Section 13-221(1). A show cause hearing shall not be a bar against, or prerequisite for, taking any other action against the User.

13-252 Compliance Orders

When the DES finds that a User has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, DES may issue an order to the User responsible for the discharge directing that the User come into compliance within a specified time. If the User does not come into compliance within the time provided, sewer service may be discontinued unless adequate treatment facilities, devices, or other related appurtenances are installed and properly operated. Compliance orders also may

contain other requirements to address the noncompliance, including additional self-monitoring and management practices designed to minimize the amount of pollutants discharged to the sewer. A compliance order may not extend the deadline for compliance established for a Pretreatment Standard or Requirement, nor does a compliance order relieve the User of liability for any violation, including any continuing violation. Issuance of a compliance order shall not be a bar against, or a prerequisite for, taking any other action against the User.

13-253 Cease and Desist Orders

When the DES finds that a User has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, or that the User's past violations are likely to recur, the DES may issue an order to the User directing it to cease and desist all such violations and directing the User to:

- (1) Immediately comply with all requirements; and
- (2) Take such appropriate remedial or preventive action as may be needed to properly address a continuing or threatened violation, including halting operations and/or terminating the discharge. Issuance of a cease and desist order shall not be a bar against, or a prerequisite for, taking any other action against the User.

13-254. Administrative Penalties

- (1) When the DES finds that a User has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, the DES may fine such User in an amount not to exceed maximum fine allowed under State Law. Such fines shall be assessed on a per-violation, per-day basis. In the case of monthly or other long-term average discharge limits, fines shall be assessed for each day during the period of violation.
- (2) Unpaid charges and penalties shall, after (30) calendar days, be assessed an additional penalty of ten percent (10%) of the unpaid balance, and interest shall accrue thereafter at a rate of ten percent (10%) per month. A lien against the User's property shall be sought for unpaid charges and penalties.
- (3) Users desiring to dispute such fines must file a written request for the DES to reconsider the fine along with full payment of the fine amount within 30 days of being notified of the fine. Where a request has merit, the DES may convene a hearing on the matter. In the event the User's appeal is successful, the payment, together with any interest accruing thereto, shall be returned to the User. The DES may add the costs of preparing administrative enforcement actions, such as notices and orders, to the fine.

- (4) Issuance of an administrative fine shall not be a bar against, or a prerequisite for, taking any other action against the User.

13-255 Emergency Suspensions

The DES may immediately suspend a User's discharge, after informal notice to the User, whenever such suspension is necessary to stop an actual or threatened discharge, which reasonably appears to present, or cause an imminent or substantial endangerment to the health or welfare of persons. The DES may also immediately suspend a User's discharge, after notice and opportunity to respond, that threatens to interfere with the operation of the WWF, or which presents, or may present, an endangerment to the environment.

- (1) Any User notified of a suspension of its discharge shall immediately stop or eliminate its contribution. In the event of a User's failure to immediately comply voluntarily with the suspension order, the DES may take such steps as deemed necessary, including immediate severance of the sewer connection, to prevent or minimize damage to the WWF, its receiving stream, or endangerment to any individuals. The DES may allow the User to recommence its discharge when the User has demonstrated to the satisfaction of the DES that the period of endangerment has passed, unless the termination proceedings in Section 13-256 of this ordinance are initiated against the User.
- (2) A User that is responsible, in whole or in part, for any discharge presenting imminent endangerment shall submit a detailed written statement, describing the causes of the harmful contribution and the measures taken to prevent any future occurrence, to the DES prior to the date of any show cause or termination hearing under Sections 13-251 or 13-256 of this ordinance. Nothing in this Section shall be interpreted as requiring a hearing prior to any Emergency Suspension under this Section.

13-256 Termination of Discharge

In addition to the provisions in Section 13-228 of this ordinance, any User who violates the following conditions is subject to discharge termination:

- (1) Violation of individual wastewater discharge permit or general permit conditions;
- (2) Failure to accurately report the wastewater constituents and characteristics of its discharge;
- (3) Failure to report significant changes in operations or wastewater volume, constituents, and characteristics prior to discharge;
- (4) Refusal of reasonable access to the User's premises for the purpose of inspection, monitoring, or sampling; or

- (5) Violation of the Pretreatment Standards in Sections 13-205 to 13-210 of this ordinance. Such User will be notified of the proposed termination of its discharge and be offered an opportunity to show cause under Section 13-251 of this ordinance why the proposed action should not be taken. Exercise of this option by the DES shall not be a bar to, or a prerequisite for, taking any other action against the User.

13-257 Injunctive Relief

When the DES finds that a User has violated, or continues to violate, any provision of this ordinance, an individual wastewater discharge permit, or a general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, the DES may petition the appropriate Court through the Town's Attorney for the issuance of a temporary or permanent injunction, as appropriate, which restrains or compels the specific performance of the individual wastewater discharge permit, the general permit, order, or other requirement imposed by this ordinance on activities of the User. The DES may also seek such other action as is appropriate for legal and/or equitable relief, including a requirement for the User to conduct environmental remediation. A petition for injunctive relief shall not be a bar against, or a prerequisite for, taking any other action against a User.

13-258 Civil Penalties

Violations, Administrative civil penalty. Under the authority of Tennessee Code Annotated, § 69-3-125.

- (1) Any person including, but not limited to, industrial users, who does any of the following acts or omissions is subject to a civil penalty of up to ten thousand dollars (\$10,000.00) per day for each day during which the act or omission continues or occurs:
 - (a) Unauthorized discharge, discharging without a permit;
 - (b) Violates an effluent standard or limitation;
 - (c) Violates the terms or conditions of a permit;
 - (d) Fails to complete a filing requirement;
 - (e) Fails to allow or perform an entry, inspection, monitoring or reporting requirement;
 - (f) Fails to pay user or cost recovery charges; or
 - (g) Violates a final determination or order of the local hearing authority or the local administrative officer.
- (2) Any administrative civil penalty must be assessed in the following manner:

- (a) The local administrative officer may issue an assessment against any person or industrial user responsible for the violation;
- (b) Any person or industrial user against whom an assessment has been issued may secure a review of the assessment by filing with the local administrative officer a written petition setting forth the grounds and reasons for the violator's objections and asking for a hearing in the matter involved before the local hearing authority and, if a petition for review of the assessment is not filed within thirty (30) days after the date the assessment is served, the violator is deemed to have consented to the assessment and it becomes final;
- (c) Whenever any assessment has become final because of a person's failure to appeal the assessment, the local administrative officer may apply to the appropriate court for a judgment and seek execution of the judgment, and the court, in such proceedings, shall treat a failure to appeal the assessment as a confession of judgment in the amount of the assessment;
- (d) In assessing the civil penalty the local administrative officer may consider the following factors:
 - (i) Whether the civil penalty imposed will be a substantial economic deterrent to the illegal activity;
 - (ii) Damages to the pretreatment agency, including compensation for the damage or destruction of the facilities of the publicly owned treatment works, and also including any penalties, costs and attorneys' fees incurred by the pretreatment agency as the result of the illegal activity, as well as the expenses involved in enforcing this section and the costs involved in rectifying any damages;
 - (iii) Cause of the discharge or violation;
 - (iv) The severity of the discharge and its effect upon the facilities of the publicly owned treatment works and upon the quality and quantity of the receiving waters;
 - (v) Effectiveness of action taken by the violator to cease the violation;
 - (vi) The technical and economic reasonableness of reducing or eliminating the discharge; and
 - (vii) The economic benefit gained by the violator.

- (e) The local administrative officer may institute proceedings for assessment in the chancery court of the county in which all or part of the pollution or violation occurred, in the name of the pretreatment agency.
- (3) The local hearing authority may establish by regulation a schedule of the amount of civil penalty which can be assessed by the local administrative officer for certain specific violations or categories of violations.
- (4) Assessments may be added to the user's next scheduled sewer service charge and the local administrative officer shall have such other collection remedies as may be available for other service charges and fees.
- (5) Any civil penalty assessed to a violator pursuant to this section may be in addition to any civil penalty assessed by the commissioner for violations of Tennessee Code Annotated, § 69-3-115(a)(1)(F). However, the sum of penalties imposed by this section and by Tennessee Code Annotated, § 69-3-115(a) shall not exceed ten thousand dollars (\$10,000) per day for each day during which the act or omission continues or occurs.

13-259 Criminal Prosecution

Judicial proceedings and relief. Under the authority of Tennessee Code Annotated, § 69-3-127.

The local administrative officer may initiate proceedings in the chancery court of the county in which the activities occurred against any person or industrial user who is alleged to have violated or is about to violate the pretreatment program, this section, or orders of the local hearing authority or local administrative officer. In the action, the local administrative officer may seek, and the court may grant, injunctive relief and any other relief available in law or equity.

13-260 Remedies Nonexclusive

The remedies provided for in this ordinance are not exclusive. The DES may take any, all, or any combination of these actions against a noncompliant User. Enforcement of pretreatment violations will generally be in accordance with the Town's enforcement response plan. However, the DES may take other action against any User when the circumstances warrant. Further, the DES is empowered to take more than one enforcement action against any noncompliant User.

13-261 Penalties for Late Reports

A penalty of \$100 per day shall be assessed to any User for each day that a report required by this ordinance, a permit or order issued hereunder is late, beginning five days after the date the report is due and higher penalties may also be assessed where reports are more than 30 days late. Actions taken by the DES to collect late reporting penalties shall not limit the DES's authority to initiate other enforcement actions that may include penalties for late reporting violations.

13-262 Performance Bonds

The DES may decline to issue or reissue an individual wastewater discharge permit or a general permit to any User who has failed to comply with any provision of this ordinance, a previous individual wastewater discharge permit, or a previous general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, unless such User first files a satisfactory bond, payable to the Town, in a sum not to exceed a value determined by the DES to be necessary to achieve consistent compliance.

13-263 Liability Insurance

The DES may decline to issue or reissue an individual wastewater discharge or a general permit to any User who has failed to comply with any provision of this ordinance, a previous individual wastewater discharge permit, or a previous general permit or order issued hereunder, or any other Pretreatment Standard or Requirement, unless the User first submits proof that it has obtained financial assurances sufficient to restore or repair damage to the WWF caused by its discharge.

13-264 Payment of Outstanding Fees and Penalties

The DES may decline to issue or reissue an individual wastewater discharge permit or a general permit to any User who has failed to pay any outstanding fees, fines or penalties incurred as a result of any provision of this ordinance, a previous individual wastewater discharge permit, or a previous general permit or order issued hereunder.

13-265 Water Supply Severance

Whenever a User has violated or continues to violate any provision of this ordinance, an individual wastewater discharge permit, a general permit, or order issued hereunder, or any other Pretreatment Standard or Requirement, water service to the User may be severed. Service will recommence, at the User's expense, only after the User has satisfactorily demonstrated its ability to comply.

13-266 Public Nuisances

A violation of any provision of this ordinance, an individual wastewater discharge permit, a general permit, or order issued hereunder, or any other Pretreatment Standard or Requirement is hereby declared a public nuisance and shall be corrected or abated as directed by the DES. Any person(s) creating a public nuisance shall be subject to the provisions of Jonesborough Municipal Code sections 8-301 thru 8-311 governing such nuisances, including reimbursing Town of Jonesborough for any costs incurred in removing, abating, or remedying said nuisance.

13-267 Upset

(1) For the purposes of this Section, upset means an exceptional incident in which there is unintentional and temporary noncompliance with categorical Pretreatment Standards because of factors beyond the reasonable control

of the User. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

- (2) An upset shall constitute an affirmative defense to an action brought for noncompliance with categorical Pretreatment Standards if the requirements of paragraph (3), below, are met.
- (3) A User who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - (a) An upset occurred and the User can identify the cause(s) of the upset;
 - (b) The facility was at the time being operated in a prudent and workman-like manner and in compliance with applicable operation and maintenance procedures;
 - (c) The User has submitted the following information to the DES within twenty-four (24) hours of becoming aware of the upset if this information is provided orally, a written submission must be provided within three (3) days:
 - (i) A description of the indirect discharge and cause of noncompliance;
 - (ii) The period of noncompliance, including exact dates and times or, if not corrected, the anticipated time the noncompliance is expected to continue; and
 - (iii) Steps being taken and/or planned to reduce, eliminate, and prevent recurrence of the noncompliance.
- (4) In any enforcement proceeding, the User seeking to establish the occurrence of an upset shall have the burden of proof.
- (5) Users shall have the opportunity for a judicial determination on any claim of upset only in an enforcement action brought for noncompliance with categorical Pretreatment Standards.
- (6) Users shall control production of all discharges to the extent necessary to maintain compliance with categorical Pretreatment Standards upon reduction, loss, or failure of its treatment facility until the facility is restored or an alternative method of treatment is provided. This requirement applies in the situation where, among other things, the primary source of power of the treatment facility is reduced, lost, or fails.

13-268 Prohibited Discharge Standards

A User shall have an affirmative defense to an enforcement action brought against it for noncompliance with the general prohibitions in Section 13-205(1) of this ordinance or the specific prohibitions in Sections 13-205(2)(c) through 13-205(2)(r) of this ordinance if it can prove that it did not know, or have reason to know, that its discharge, alone or in conjunction with discharges from other sources, would cause Pass Through or Interference and that either:

- (1) A Local Limit exists for each pollutant discharged and the User was in compliance with each limit directly prior to, and during, the Pass Through or Interference; or
- (2) No Local Limit exists, but the discharge did not change substantially in nature or constituents from the User's prior discharge when the Town of Jonesborough was regularly in compliance with its NPDES permit, and in the case of Interference, was in compliance with applicable sludge use or disposal requirements.

13-269 Bypass

- (1) For the purposes of this Section,
 - (a) Bypass means the intentional diversion of wastestreams from any portion of a User's treatment facility.
 - (b) Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- (2) A User may allow any bypass to occur which does not cause Pretreatment Standards or Requirements to be violated, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provision of paragraphs (3) and (4) of this Section.
- (3) Bypass Notifications
 - (a) If a User knows in advance of the need for a bypass, it shall submit prior notice to the DES, at least ten (10) days before the date of the bypass, if possible.
 - (b) A User shall submit oral notice to the DES of an unanticipated bypass that exceeds applicable Pretreatment Standards within twenty-four (24) hours from the time it becomes aware of the bypass. A written submission shall also be provided within five (5) days of the time the

User becomes aware of the bypass. The written submission shall contain a description of the bypass and its cause; the duration of the bypass, including exact dates and times, and, if the bypass has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the bypass. The DES may waive the written report on a case-by-case basis if the oral report has been received within twenty-four (24) hours.

(4) Bypass

(a) Bypass is prohibited, and the DES may take an enforcement action against a User for a bypass, unless

(i) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;

(ii) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and

(iii) The User submitted notices as required under paragraph (3) of this section.

(b) The DES may approve an anticipated bypass, after considering its adverse effects, if the DES determines that it will meet the three conditions listed in paragraph (4)(a) of this Section.

13-270 Wastewater Treatment Tap Fee Schedule

(1) Sewer tap fee inside corporate limits:

All persons connecting to sewers utilizing a 4" tap, shall pay a fee of two thousand nine hundred dollars (\$2,900.00) or utilizing a 6", tap shall pay a fee of three thousand one hundred dollars (\$3,100.00) for the privilege of each tap that is connected inside the Corporate Town Limits of Jonesborough plus a twenty five dollar (\$25.00) inspection fee, payable in advance with the following exceptions:

(4) Multi-family units inside the city limits shall pay the applicable:

Single dwelling rate of two thousand nine hundred dollars (\$2,900.00) if utilizing a 4" tap or three thousand one hundred dollars if utilizing a 6" tap for the first unit

plus an additional one thousand dollars (\$1,000.00) for each additional unit. Each building of an apartment complex will be considered as a new initial tap and be charged the applicable first unit rate based on tap size. There will be a twenty-five dollar (\$25.00) inspection fee per building.

(5) Sewer taps fees for households outside the city limits of the town:

Outside customers utilizing a 4" tap, shall pay a fee of four thousand two hundred dollars (\$4,200.00) or utilizing a 6" tap, shall pay a fee of four thousand four hundred dollars (\$4,400.00) for the privilege of each tap, payable in advance. There will be a twenty-five dollar (\$25.00) inspection fee per household. Multi-family units outside shall pay the applicable single dwelling rate of four thousand two hundred dollars (\$4,200.00) if utilizing a 4" tap or four thousand four hundred dollars (\$4,400.00) for the first unit plus an additional one-thousand six hundred fifty dollars (\$1,650.00) for each additional unit. Each building of an apartment complex will be considered as a new initial tap and be charged the applicable first unit rate based on tap size outside. There will also be a twenty-five-dollar (\$25.00) inspection fee per building.

(6) Sewer taps for industrial/commercial facilities inside the city limits:

Buildings such as factories, warehouses, shopping centers utilizing a 4" tap shall pay two thousand nine hundred dollars (\$2,900.00) or utilizing a 6" tap, shall pay a fee of three thousand one hundred dollars (\$3,100.00) for structures up to ten thousand (10,000) square feet plus one thousand five hundred dollars (\$1,500.00) for each additional ten thousand (10,000) square feet or portion thereof. Motels/hotels shall pay the same sewer tap fees as charged for multi-family units. Sewer taps for a car wash structure shall pay two thousand nine hundred (\$2,900.00) for the first bay and one thousand five hundred dollars (\$1,500.00) for each additional bay. The town reserves the right to surcharge industrial users for any treatment activity that is above the normal requirements for household treatment, or requires pre-treatment. A twenty-five dollar (\$25.00) inspection fee will be charged per building for sewer connections.

(7) Sewer taps for industrial/commercial facilities outside the city limits:

Buildings such as factories, warehouses, shopping centers outside utilizing a 4" tap shall pay four thousand two hundred dollars (\$4,200.00) or utilizing a 6" tap, shall pay a fee of four thousand four hundred dollars (\$4,400.00) for structures up to ten thousand (10,000) square feet plus two thousand six hundred fifty dollars (\$2,650.00) for each additional ten thousand (10,000) square feet or portion thereof. Motels/hotels outside shall pay the same sewer tap fees as charged outside multi-family units. Sewer taps for an outside car wash structure shall pay four thousand two hundred dollars (\$4,200.00) for the first bay and two thousand six hundred fifty dollars (\$2,650.00) for each additional bay. The town reserves the right to surcharge industrial users for any treatment activity that is above the normal requirements for household treatment, or requires pre-treatment. A

twenty-five-dollar (\$25.00) inspection fee will be charged per building for sewer connections.

(8) Sewer taps fees for households that require residential grinder pump stations inside the town limits.

The Town of Jonesborough has adopted a plan to eliminate septic tanks from being added to our system. Any residential household that is located below grade of the main sewer line that is available to their property will be required to the extent possible to use a residential grinder pump station. If the property is within the existing city limits with available sewer service or in a new subdivision within the city limits, the sewer tap fee for the grinder pump is three thousand seven hundred dollars (\$3,700.00). Sewer tap fees for residential grinder pump stations installed as a result of annexation of an area initiated by the Board of Mayor and Aldermen will be the same as the established sewer tap fee for the annexed area. This includes the wetwell, pump, controls and installation. This does not include electrical conduit, wiring, disconnect box, other electrical items needed to connect the station to the home, or the services of a licensed electrician. These must be provided by the homeowner.

(9) Sewer taps fees for households that require residential grinder pump stations outside the town limits.

The Town of Jonesborough has adopted a plan to eliminate septic tanks from being added to our system. Any residential household that is located below grade of the main sewer line that is available to their property will be required to the extent possible to use a residential grinder pump station. If the property is outside the existing city limits with available sewer service, the sewer tap fee for the grinder pump is five thousand dollars (\$5,000.00). Sewer tap fees for residential grinder pump stations installed as a result of annexation of an area initiated by the Board of Mayor and Aldermen will be the same as the established sewer tap fee for the annexed area. This includes the wetwell, pump, controls and installation. This does not include electrical conduit, wiring, disconnect box, other electrical items needed to connect the station to the home, or the services of a licensed electrician. These must be provided by the homeowner.

13-271 Pretreatment Charges and Fees

The Town of Jonesborough has adopted reasonable fees for reimbursement of costs of setting up and operating the Jonesborough Pretreatment Program, which may include:

- (1) Fees for wastewater discharge permit applications including the cost of processing such applications. There is an application fee of \$1,500 dollars, which must be paid within thirty (30) days of receiving an Industrial User Permit. The Town of Jonesborough charges an annual permitting fee of \$1,000 which covers that calendar year billed.

- (2) Fees for monitoring, inspection, and surveillance procedures including the cost of collection and analyzing a User's discharge, and reviewing monitoring reports and certification statements submitted by Users; Costs for quarterly or semi-annually testing will be billed to the industry on an annual basis.
- (3) Fees for reviewing and responding to accidental discharge procedures and construction;
- (4) Fees for filing appeals;
- (5) Fees to recover administrative and legal costs (not included in Section 13-271(2)) associated with the enforcement activity taken by the DES to address IU noncompliance; and
- (6) Other fees as the Town of Jonesborough may deem necessary to carry out the requirements contained herein. These fees relate solely to the matters covered by this ordinance and are separate from all other fees, fines, and penalties chargeable by the Town of Jonesborough.

13-272 Equipment Charge

- (1) In cases where a developer, contractor or a plumber requests the services of the Jonesborough sewer department specialty equipment such as remote sewer camera or sewer line jetter/cleaner, a rate of \$195.00 per hour with a one hour minimum charge will be used. This rate will be charged when a developer, contractor or a plumber requests a lateral locate or a lateral blockage that is not the responsibility of the Town of Jonesborough. This only applies to sewer specialty equipment.
- (2) When a septic tank is requested to be pumped and the tank is not the cause of a sewer problem, a charge of \$100.00 will be charged for the unnecessary service requested. All restaurants, cafeterias, hotels, motels, hospitals, schools, grocery stores, prisons, jails, churches, camps, caterers, brewery, manufacturing plants that request a septic tank to be pumped, and it is determined that the problem is due to the customer failing to pump their grease trap, waste separator or for any other action by the customer that causes the septic tank to stop working properly or septic system failure, will be charged the \$100 pumping fee.

13-273 Severability

If any provision of this ordinance is invalidated by any court of competent jurisdiction, the remaining provisions shall not be affected and shall continue in full force and effect.

13-274 Sewer Pre-Construction And Engineering Requirements

- (1) Any developer or contractor must have a licensed engineer design the new extension or development.
- (2) The Town of Jonesborough staff must review and approve the project plans before going to the state for final approval.
- (3) The Town of Jonesborough Board of Mayor and Alderman and Planning Board must approve all developments, subdivisions, and/or industries inside or outside the city limits that use the Jonesborough sewer system.
- (4) The Jonesborough Sewer Department will receive a paper set and electronic set of project plans after plans are approved by the State of Tennessee. (Electronic Set in Auto Cad).
- (5) If or when a construction project deviates from the designed plans, a set of As Built plans must be submitted to the DES in paper and electronic forms.
- (6) If there is an electric component to the project such as a lift station, the Johnson City Power Board must be notified in advance for service design. All connection and installation fees will be at the cost of the developer.
- (7) Whether inside or outside the town corporate limits, access easements to cleanouts must be recorded on deeds or plats.
- (8) All new subdivisions or developments shall install six (6) inch diameter stub out connections for lateral line connections. This includes subdivision extensions or developments with plans approved, but not yet constructed.

13-275 Sewer Operation And Construction Guidelines

- (1) Connection to public sewers. Requirements for proper wastewater disposal
 - (a) It shall be unlawful for any person to place, deposit, or permit to be deposited in any unsanitary manner on public or private property within the service area of the Town of Jonesborough, any human or animal excrement, garbage, or other objectionable waste.
 - (b) It shall be unlawful to discharge to any waters of the state within the service area of the town any sewage or other polluted waters, except where suitable treatment has been provided in accordance with provisions of this chapter.
 - (c) Except as herein provided, it shall be unlawful to construct or maintain any privy, privy vault, septic tank, cesspool, or other facility intended or used for the disposal of sewage.
 - (d) Except as provided below in Section 13-275(1)(h), the owners of all existing houses, buildings, and other properties used for human occupancy, employment, recreation, or other purpose located within the town's corporate limits and situated within the town's public sanitary service area but not previously connected to the Town's sewer

system, are hereby required at his or her expense to install suitable toilet facilities therein, and to connect such facilities directly with the proper public sewer in accordance with the provisions of this Chapter, within one-hundred twenty (120) days after the date of official notice to do so, provided said public sewer is adjacent to the property line or designated sewer easement area.

Houses, buildings, or other properties or structures used for human occupancy, employment, recreation, or other purposes that are intended to be developed and constructed within the town corporate limits must install suitable toilet facilities therein that are connected directly to the proper public sewer collection system as part of the development of said structures.

- (e) The owner of a manufacturing facility may discharge wastewater to the waters of the state provided that he obtains an NPDES permit and meets all requirements of the Federal Clean Water Act, the NPDES permit, and any other applicable local, state, or federal statutes and regulations.
- (f) Where a public sanitary sewer is not available under the provisions above, the building sewer shall be connected to a private sewage disposal system complying with the provisions of this chapter.
- (g) When properties are annexed into the city limits of the Town of Jonesborough, the Board of Mayor and Aldermen shall adopt a Plan of Services that projects a reasonable schedule for installation of sanitary sewer into an annexed area.
- (h) When sanitary sewer service is constructed by the Town after annexation and available to receive sewer flow, all houses, businesses, buildings and structures used for human occupancy must connect to the Town's sewer system within one-hundred twenty (120) days after date of official notice to do so, and monthly billing will be initiated at one-hundred twenty (120) days with the following exceptions:
 - (i) Any dwelling or other such existing building for human occupancy more than five hundred (500) feet from the Town's sewer system can be exempt provided that the septic system serving such dwelling or building has been inspected and determined to be in proper working condition and not a source of contamination, and
 - (ii) The owner of an existing dwelling or building considered for exemption must sign a form requesting the exemption, acknowledging that any tap fee discount with the sewer extension project will not be extended, and upon documented

septic tank failure the owner will be required to connect to the Town's sewer system at the charges current when the application is made.

- (iii) Any existing dwelling or building exempted above shall not be billed for sewer service, however, unless any discounted tap fee is paid by the official end of construction, any future tap fee payment made to connect said dwelling or building to the Town's sewer system will be at the full tap fee charge when the application for service is made.
 - (iv) Any septic system failure at a dwelling or building exempted above that results in an unsanitary condition is a violation of the ordinance with every day of unsanitary condition being considered a separate violation. When such unsanitary conditions result in one or more citations, connection to the Town's sewer system will be mandatory and billing will begin immediately.
- (2) Physical connection to sewer
- (a) No person shall uncover, make any connections with or opening into, use, alter, or disturb any public sewer or appurtenance thereof. Homeowners, contractors, developers, etc. must contact the Director of Environmental Services to receive authorization to connect to the town's sewer system. When authorization is received for non-town personnel to make the connection to the sewer tap, the connection must be inspected by designated town personnel, before the lines are covered. Within the town corporate limits, extensions to the town's sewer system must be approved by the Planning Commission and be undertaken under the Town's Sewer Extension Policy. Sewer system extensions outside of the town's corporate limits must also be undertaken under the Town's Sewer Extension Policy, and must be approved by the Board of Mayor and Aldermen.
 - (b) Unless approved otherwise by the Jonesborough Board of Mayor and Aldermen, or through policy established by the Jonesborough Board of Mayor and Aldermen, all costs and expenses incident to the installation, connection, and inspection of the building or construction of a sewer line service or extension shall be borne by the owner, contractor or developer. The owner, contractor or developer shall indemnify and hold-harmless the town from any loss or damage that may directly or indirectly be occasioned by the installation of the sewer line(s).
 - (c) A separate and independent building sewer shall be provided for every building; except where one building stands at the rear of another on an interior lot and no private sewer is available or can be constructed

to the rear building through an adjoining alley, court, yard, or driveway; the building sewer from the front building may be extended to the rear building and the whole considered as one building sewer.

- (d) Old building sewers may be used in connection with new buildings provided that the entire line meets current code requirements and passes inspection by the Town Building Inspector and/or appropriate representative from the Department of Environmental Services.
- (e) Sewer service connections to buildings shall conform to the following requirements:
 - (i) Conventional gravity sewer lateral lines shall be a minimum of four (4") inches.
 - (ii) Residential grinder pump lateral lines from the pump shall be a minimum of one and one-quarter (1¼") inches.
 - (iii) Residential septic tanks, when used, the lateral line to the main collector shall be a minimum of two (2") inches. Whenever possible, septic tank usage within the town's sanitary sewer system shall be terminated and the gravity service lateral constructed as a replacement shall be a minimum of four (4") inches.
 - (iv) Pipe will be PVC sewer pipe or equivalent.
 - (v) The recommended depth of sewer service laterals to customers is thirty (30") inches unless topography prohibits. However, the minimum depth of a sewer service lateral is eighteen (18") inches. Slope of alignment of sewers to buildings shall be neat and regular.
 - (vi) The minimum slope for a four (4") inch service lateral is 1% slope from clean out to main line. Larger sewer service lines to buildings shall be designated by the project engineer.
 - (vii) Sewer service laterals shall be constructed using ductile iron, class 50 or above, or by using PVC (poly vinyl chloride) SDR-35 pipe for gravity sewers, and SDR-21 (Schedule 40) pipe for pressure or gravity sewers. Joints shall be rubber or neoprene "O" ring compression joints, and no other joints shall be acceptable.
 - (viii) Clean outs on the service lateral shall be located in the following locations:
 - a. Three (3) feet outside the building.
 - b. At the point the service lateral crosses the property or easement line.

3. At any change in direction in the sewer service lateral is more than forty-five (45°) degrees. Additional cleanouts shall be placed not more than one-hundred (100) feet apart in sewer laterals serving buildings when the sewer line is six (6") inches in diameter or more. Cleanouts shall be extended to or slightly above the finished grade level as closely as feasible to the location of the cleanout connection. A wye (4") and 1/8 bend shall be used for the cleanout base. Cleanouts shall not be smaller than four (4") inches.

(ix) Owners, contractors and developers must receive authorization from the Town's Director of Environmental Services before making any direct connection of sewer service lateral from a building or dwelling to the public sewer system. Connections shall be made at the appropriate locations using fittings and materials and connection standards determined by the Director of Environmental Services. All authorized connections to the town's sewer system must be inspected by designated personnel from the town's Department of Environmental Services.

(x) All dwelling or building locations in which the basement or ground floor level is lower than below the ground elevation at the point of connection to the town's sewer system, are required to install check valves or backflow prevention devices to protect against flooding and backflow into the dwelling. Such devices shall be installed at the expense of the owner, contractor or developer.

Except as may be determined in other sections of this Chapter, the cost of pumping sewer from a dwelling or building to the public sewer system will be the responsibility of the owner, contractor or developer.

Four (4) inch sewers – minimum 1% Slope from cleanout to main line.

Larger building sewers shall be laid on a grade that will produce a velocity, when flowing full of at least 2.0 feet per second.

New subdivisions or developments shall install six (6) inch diameter stub out connections for lateral connections.

(xi) Slope and alignment of all building sewers shall be neat and regular.

- (xii) Connections of building sewers to the public sewer system shall be made only with the approval of the DES or his representative, and shall be made at the appropriate existing wyes or tee branch using compression type couplings or collar type rubber joint with stainless steel bands. Where existing wye or tee branches are not available, connections of building sewer laterals to the town's system shall be made by removing a length of pipe and replacing it with a wye or tee fitting using flexible neoprene adapters with stainless steel bands of a type approved by and under the supervision of the DES. All such connections shall be made gas tight and watertight.
 - (xiii) The methods to be used in excavating, placing of pipe, jointing, testing, backfilling the trench, or other activities in the construction of a building sewer which have not been described above shall conform to the requirements of the building and plumbing code or other applicable rules and regulations of the town or to the procedures set forth in appropriate specifications of the ASTM and Water Pollution Control Federal Manual or International Codes. Any deviation from the prescribed procedures and materials must be approved by the Building Inspector and/or the DES before installation.
 - (xiv) An installed building sewer shall be gastight and watertight.
 - (xv) All excavations for building sewer installation shall be adequately guarded with barricades and lights so as to protect the public from hazard. Streets, sidewalks, parkways, and other public property disturbed in the course of the work shall be restored in a manner satisfactory to the town.
 - (xvi) No person shall make connection of roof downspouts, exterior foundation drains, areaway drains, basement drains, or other sources of surface runoff or groundwater to a building directly or indirectly to a public sanitary sewer.
- (3) Inspection of connections
- (a) The sewer connection and all building sewers from the building to the public sewer main line shall be inspected before the underground portion is covered, by the Building Inspector, the DES or his authorized representative.
 - (b) The applicant for discharge shall notify the wastewater director when the building sewer service line is ready for inspection and connection to the public sewer. The connection shall be made under the supervision of and inspected by the DES or his representative.

- (4) **Maintenance of building sewers**
Each individual property owner or user of the Jonesborough Sewer System shall be entirely responsible for the maintenance which will include repair or replacement of the building sewer from the building to the public sewer system.
- (5) **Availability of private domestic wastewater disposal**
Where a public sanitary sewer is not available the sewer shall be connected to a private wastewater disposal system complying with the provisions of this section.
- (a) Any residence, office, recreational facility, or other establishment used for human occupancy where the building drain is below the elevation to obtain a grade that achieves 2 feet per second.
- (b) Where a public sewer becomes available, the building sewer shall be connected to said sewer within one-hundred twenty (120) days after date of official notice from the town to do so.
- (6) **Requirements**
- (a) A private domestic wastewater disposal system may not be constructed within the service area unless and until a certificate is obtained from the board of mayor and aldermen stating that a public sewer is not accessible to the property and no such sewer is proposed for construction in the immediate future. No certificate shall be issued for any private domestic wastewater disposal system employing subsurface soil absorption facilities where the area of the lot is less than that specified by the Tennessee Department of Environment and Conservation.
- (b) Before commencement of construction of a private sewage disposal system the owner shall first obtain written permission from the Town of Jonesborough and the Tennessee Department of Environment and Conservation. The owner shall supply any plans, specifications, and other information as are deemed necessary by the Town of Jonesborough and the Tennessee Department of Environment and Conservation.
- (c) A private sewage disposal system shall not be placed in operation until the installation is completed to the satisfaction of the Town of Jonesborough and the Tennessee Department of Environment and Conservation. They shall be allowed to inspect the work at any stage of construction and the owner shall notify the Town of Jonesborough and the Tennessee Department of Environment and Conservation when the work is ready for final inspection, before any underground portions are covered. The inspection shall be made within a

reasonable period of time after the receipt of notice by the Town of Jonesborough and the Tennessee Department of Environment and Conservation.

- (d) The type, capacity, location, and layout of the private sewage disposal system shall comply with all recommendations of the Department of Environment and Conservation of the State of Tennessee, and the Town of Jonesborough.
 - (e) The owner shall operate and maintain the private sewage disposal facilities in a sanitary manner at all times, at no expense to the town. When the public sewer becomes available, the building sewer shall be connected to the public sewer within sixty (60) days of the date of availability and the private sewage disposal system should be cleaned of sludge and if no longer used as a part of the town's treatment system, filled with suitable material.
 - (f) No statement contained in this chapter shall be construed to interfere with any additional or future requirements that may be imposed by the Town of Jonesborough and the Tennessee Department of Environment and Conservation.
- (7) Holding tank waste disposal
- (a) No person, firm, association or corporation shall clean out, drain, or flush any septic tank that is designated a part of the town's sewer collection system without first contacting the Director of Environmental Services. Waste collected by private haulers from a septic tank within the town's sewer system may only be discharged into a town operated dump station by obtaining a permit from the DES.
 - (b) Discharging by permit. No person, firm, association or corporation shall discharge into a town operated dump station without obtaining a permit from the DES.
 - (c) Designated disposal locations. No person, firm, association or corporation shall discharge waste of any form into a manhole, clean out, pipe, or other such connection in the town's sewer collection system, with the exception of dump stations established under the authority of the Department of Environmental Services. Discharge into said official town dump stations must be by permit.
 - (d) Any permit to discharge into the town's sewer system may be immediately revoked by the DES or his representative at his absolute discretion if there is any indication the permitted discharge may interfere with the efficient operation of the Wastewater Treatment Plant.

13-276

Grease Traps and Oil Separators

- (1) **Fat, Oil, and Grease (FOG) and Waste Food and Oil.** FOG, grease traps or oil and grease interceptors shall be installed when, in the opinion of the DES, they are necessary for the proper handling of liquid wastes containing fats, oils, and grease, any flammable wastes, ground food waste, sand, soil, and solids, or other harmful ingredients in excessive amount which impact the wastewater collection system. Such separators or traps shall not be required for single family residences, but may be required on multiple family residences. All traps or interceptors shall be of a type and capacity approved by the DES, and shall be located as to be readily and easily accessible for cleaning and inspection. Grease traps and oil and grease interceptors must be maintained properly by the owner, and must be cleaned and pumped regularly.
- (2) **Required Users and Trap Size**
 - (a) **New construction and renovation.** Upon construction or renovation, all restaurants, cafeterias, hotels, motels, hospitals, nursing homes, schools, grocery stores, prisons, jails, churches, camps, caterers, manufacturing plants and any other sewer users who discharge applicable waste shall submit a FOG and food waste control plan that will effectively control the discharge of FOG and food waste so that it does not negatively impact the town's sewer system.
 - (b) **Existing structures.** All existing restaurants, cafeterias, hotels, motels, hospitals, nursing homes, schools, grocery stores, prisons, jails, churches, camps, caterers, manufacturing plants and any other sewer users who discharge applicable waste shall be required to submit a plan for control of FOG and food waste. If or when the DES determines that FOG and food waste are causing excessive loading, plugging, damage or potential problems to structures or equipment in the public sewer system, the existing sewer user creating the problem will be required to install a grease trap or separator as it applies to the waste discharged. Any installation required shall be installed at the expense of the owner.
 - (c) The minimum exterior grease trap size is 1000 gallons. Larger size traps may be required based on type of and amount of materials discharged. Food or oil separators located inside structures will be evaluated on a case by case basis.
- (3) **FOG or Food Waste Plan**
 - (a) The DES must approve the users plan before implementation and the plan must be implemented within a reasonable amount of time. Required plan components are spill control, pumping schedules, maintenance and housekeeping procedures and records.
 - (b) The owner or operator must service and maintain the equipment in order to prevent impact upon the sewer collection system and

treatment facility. If in the opinion of the DES the user continues to impact the collection system and treatment plan, additional pretreatment may be required, including a requirement to meet numeric limits and have surcharges applied.

- (c) Sand, soil, and oil separators. All car washes, truck washes, garages, service stations and other sources of sand, soil, and oil shall install effective sand, soil, and oil interceptors. These interceptors shall be sized to effectively remove sand, soil, and oil at the expected flow rates. The interceptors shall be cleaned on a regular basis to prevent impact upon the wastewater collection and treatment system. Owners whose interceptors are deemed to be ineffective by the DES may be asked to change the cleaning frequency or to increase the size of the separators or traps. Owners or operators of washing facilities will prevent the inflow of rainwater into the sanitary sewers.
- (d) Laundries. Commercial laundries shall be equipped with an interceptor with a wire basket or similar device, removable for cleaning, that prevents passage into the sewer system of solids 1/2 inch or larger in size such as strings, rags, buttons, or other solids detrimental to the system.
- (e) Control equipment. The equipment of facilities installed to control FOG, food waste, sand and soil, must be designed in accordance with the Tennessee Department of Environment and Conservation engineering standards or applicable town guidelines. Underground equipment shall be tightly sealed to prevent inflow of rainwater and easily accessible to allow regular maintenance. Control equipment shall be maintained by the owner or operator of the facility so as to prevent a stoppage of the public sewer, and the accumulation of FOG in the lines, pump stations and treatment plant. If the city is required to clean out the public sewer lines as a result of a stoppage resulting from poorly maintained control equipment, the property owner shall be required to refund the labor, equipment, materials and overhead costs to the town. Nothing in this subsection shall be construed to prohibit or restrict any other remedy the city has under this chapter, or state or federal law. The city retains the right to inspect and approve installation of control equipment.
- (f) Solvents Prohibited. The use of degreasing or line cleaning products containing petroleum based solvents is prohibited by all FOG programs. The use of other products for the purpose of keeping FOG dissolved or suspended until it has traveled into the collection system of the town is prohibited unless approved by the Town of Jonesborough.
- (g) The DES may use industrial wastewater discharge permits to regulate the discharge of fat, oil, grease and food waste.

13-277 Effective Date

This ordinance shall be in full force and effect immediately following its passage, approval, and publication, as provided by law.

Motion was made by Alderman Countermine and seconded by Alderman Jenkins that the preceding ordinance be adopted on first reading. Those voting for the adoption thereof were: Alderman Countermine, Alderman Jenkins, Alderman Causey, Alderman Dickson. Those voting against: _____

PASSED ON FIRST READING April 13, 2026

KELLY WOLFE, MAYOR

ATTEST:
Janet Jennings
JANET JENNINGS, TOWN RECORDER

APPROVED AS TO FORM
James R. Wheeler
JAMES R. WHEELER, TOWN ATTORNEY

Motion was made by Alderman Causey, and seconded by Alderman Jenkins that the preceding ordinance be adopted on second and final reading. Those voting for the adoption thereof were: Alderman Causey, Alderman Jenkins, Alderman Countermine, Alderman Dickson Those voting against: _____

PASSED ON SECOND READING May 11, 2026

KELLY WOLFE, MAYOR

ATTEST:
Janet Jennings
JANET JENNINGS, RECORDER

APPROVED AS TO FORM
James R. Wheeler
JAMES R. WHEELER, TOWN ATTORNEY